

# RANDOLPH COUNTY COMMISSIONERS MEETING AGENDA

**6:00 P.M. – April 4, 2022**

Historic Courthouse – 145 Worth Street, Asheboro NC

- I. **Call to Order** – *Chairman Frye*
  
- II. **Pledge of Allegiance**
  
- III. **Special Recognitions**-Reid Linthicum Honored for 40 Years of Volunteer Service as a Reserve Deputy for the Sheriff’s Office
  
- IV. **Public Comment Period** (Pursuant to N.C.G.S. § 153A-52.1)
  
- V. **Consent Agenda**
  - A. Approve Board of Commissioners Regular Meeting Minutes March 7, 2022 and Special Minutes of February 24, 2022, March 22, 2022, and March 25, 2022
  - B. Approve Applications for NC Education Lottery Capital Grants
  - C. Reappoint Chris Harrington to the Regional Partnership Workforce Development Board
  
- VI. **New Business**
  - A. Opioid Settlement Update – *Mike Fox, Opioid Counsel*
  - B. Consider Soil and Water Conservation District stRAP Program Grant – *Craig Frazier, Soil and Water Conservation Supervisor*
  - C. Consider Proclamation Designating April as National Child Abuse Prevention Month in Randolph County – *Tracie Murphy, Social Services Director*
  - D. Consider Establishing the Hospital Psychiatric Renovation Grant Project Fund-*Will Massie, Assistant County Manager/Finance Officer*
  - E. Consider Funding County Capital Projects-*Will Massie, Assistant County Manager/Finance Officer*
    - 1. Farm, Food, and Family Education Center (\$5 million)
    - 2. JDRC Space (\$300,000)
    - 3. Northgate Renovation of former Rent-a-Center Space (\$1.5 million)
    - 4. Historic Courthouse Renovation (\$3 million)
  - F. Consider Bids for Renovation of JDRC Building – *Paxton Arthurs, County Engineer*
  - G. Consider TEFRA for Uwharrie Charter School – *Aimee Scotton, Associate County Attorney*
  - H. Consider Budget Amendment for Emergency Services Managed Care - *Will Massie, Assistant County Manager/Finance Officer*
  - I. County Manager’s Update
  - J. Commissioner’s Updates

## Upcoming Board Term Expirations

June

# **RANDOLPH COUNTY COMMISSIONERS MEETING AGENDA**

**6:00 P.M. – April 4, 2022**

Historic Courthouse – 145 Worth Street, Asheboro NC

**Randolph County Historic Landmark Preservation Commission**-Lynne Qualls and Bill Ivey;

**Randolph County Public Library Board of Trustees**-Carol Lowe

## **July**

**Randolph County Aging Services Board**-Allene Hunsucker, Lisa Canoy, Mark Hensley, Ann Hoover, Betty Hunt, Hal Johnson, W. McDuffy Johnson, Tyler Keziah, Robert Lawler, Elizabeth Mitchell, Tara Aker, Randall Russell, Carolyn Vickrey, Emma Washington, Toni Welch;

**Randolph County Juvenile Crime Prevention Council**-Suzanne Dale; **RCC Board of Trustees**-

Zeb Holden; **Randolph County Nursing Home Community Advisory Committee**-Misty

Rodriguez; **Regional Partnership Local Workforce Development Board**-Charles Allen, Tim

Greene, and Lydia Walton

Chaplain Bill Hatfield from the Sheriff's Office will give the invocation.



In 1982, REID LINTHICUM met the late Colonel FRED RUTLEDGE. “That chance meeting changed the course of my life,” stated Reid. He was impressed by the Sergeants character, professionalism, and demeanor. After a few patrol ride-a-longs, Freddie convinced him to complete his GED, to enroll in Basis Law Enforcement Training and to become a Reserve Deputy. After becoming a sworn officer, he discovered a lifelong passion for Patrol duty and for serving the citizens of Randolph County, “the county where I have never “officially” worked a single day.” He found that his experiences when working for the Sheriff’s Office helped train, guide, and propel his career with The Christman Company, in which he works full-time. Lt. LINTHICUM stated he learned early on that the professionalism, ethics, integrity, and the commitment required to be a good officer are also desirable traits for those who wish to succeed and advance in the corporate world. He said he also learned how teams should work, how to treat fellow coworkers, crisis management, dispute resolution and many other skills that he relies on today in his corporate executive role. “Today, I continue to serve at a time when all the headlines seem to be negative toward law enforcement officers because I feel called by the Lord to do so, and because someone must continue to represent law and order and stand for what is right. I have the utmost respect and admiration for my fellow officers and for the job they perform every day. I believe the majority of our citizens still respect and support law enforcement, despite the negative headlines. I also still believe serving is a noble cause and that it truly matters. I hope my meager service in some small way helps the citizens we serve and my brother officers. After over three decades it’s still very satisfying for a citizen to say to me “thank you for your service” and at the end of my shift to hear someone say on the radio “thanks for your help tonight 268.” This is why I serve. I thank my amazing wife of 41 years for her tolerance, understanding, and support. I thank the Lord for providing me with the opportunity to proudly wear the badge of the Randolph County Sheriff’s Office. I am truly blessed.”

- Reserve Deputy Randolph County Sheriff’s Office, March 31, 1982-present. Current rank of Lieutenant.
- Patrol Division hours served to date: approximately 7,000
- Sheriffs served under: 4 elected, 2 appointed

- Hobbies: Aviation. I co-own a small plane that I enjoy flying. I have landed it at approximately 150 different airports in 15 states from the Canadian border to Florida and all over the Midwest. I recently piloted a L39 military attack jet owned by a colleague at Christman in Michigan. I have also flown the New Spirit of St Louis; the single engine Columbia 300 Erik Lindbergh flew solo across the Atlantic to France to commemorate the 75th anniversary of his grandfather's famous crossing in 1929. The New Spirit of St Louis is now an exhibit in the Smithsonian Air and Space Museum in Washington.
- Vice President of Operations at The Christman Company November 1979-Present
- Most memorable incident on Patrol? Wow. That's more difficult to answer. I've really never done anything special. Just responded to a few thousand calls just like our deputies answer every day. The ones that are forever in my memory are those that involved a death. The DOA's from natural causes and unnatural causes. The young lady who was a victim of a hit and run that I attempted unsuccessfully to keep alive on the side of the highway by administering CPR. I'll refrain from speaking further of those. So I'll go with this. About 7 years ago I responded to a domestic dispute just after midnight. The female involved met me at an intersection up the road from the address where the incident occurred. She alleged that a male at the residence had assaulted her and had also damaged her vehicle. I proceeded to the residence and discovered the male subject laying in the driveway complaining of injuries and stating he needed an ambulance. I requested EMS to respond and walked away towards the residence to obtain a witness statement. When I turned away from the male he immediately stood up and approached me with a 5' walking stick and he began taking swings at me with it. I avoid getting struck and ended up spraying him with a heavy dose of OC spray and as a result of the wind, spraying myself equally as well. I was eventually able to get the male subject wrestled to the ground and even though I was completely blind from the OC, get him in handcuffs. EMS arrived and after flushing my eyes with several bottles of saline solution for a half hour in the ambulance, I was able to transport the male to the magistrate and ultimately to jail.

# *Congratulations!*

**Lt. Reid Linthicum**



**40 Years**

**of volunteer service as a Reserve Deputy  
Randolph County Sheriff's Office**

March 7, 2022

The Randolph County Board of Commissioners met in regular session at 6:00 p.m. in the 1909 Randolph County Historic Courthouse Meeting Room, 145 Worth Street, Asheboro, NC. Chairman Darrell Frye, Vice-Chairman David Allen, Commissioner Kenny Kidd, Commissioner Maxton McDowell, and Commissioner Hope Haywood were present. Also present were County Manager Hal Johnson, Assistant County Manager/Finance Officer Will Massie, County Attorney Ben Morgan, Deputy Clerk to the Board Sarah Pack, and Clerk to the Board Dana Crisco. Chaplain Bill Hatfield from the Randolph County Sheriff's Office gave the invocation and everyone recited the Pledge of Allegiance. The meeting was livestreamed on Facebook and YouTube.

### **Special Recognitions**

Toni Welch retired on February 28<sup>th</sup> from Social Services with 31 years of service. Ms. Welch was recognized by both Chairman Frye and Tracie Murphy, after which, Chairman Frye presented Ms. Welch with an engraved clock on behalf of the Board.

### **Public Comment Period**

Pursuant to N.C.G.S. § 153A-52.1, Chairman Frye opened the floor for public comment and closed it after everyone wishing to speak had done so. County Attorney Ben Morgan read aloud the Public Comment Rules of Procedure.

**Bill Ivey**, 1542 Old Lexington Ave., Asheboro, is speaking from a historical perspective rather than a political one. He said there is a statute pointing out limited criteria allowing the Board to move the monument, but these criteria have not been met. Most of the soldiers were common soldiers not officers. They were not fighting for slavery. Abraham Lincoln said the war was to preserve the Union. Mr. Ivey has ancestors who fought in the Civil War and did not own slaves. One ancestor did not volunteer; he was drafted.

**Henry Moore**, 155 McNeill Ln., Seagrove, is a veteran. He said before the Civil War, black people were also owned by black people. Some parts of history aren't taught. We need to look to God for guidance in this situation. We can get along without conflict.

**Tim Saunders**, 1402 E. Allred St., Asheboro, read an excerpt from the preamble of the Constitution of the United States. He highlighted the term "domestic tranquility." He has researched other counties who have moved their Confederate monuments. He said the statute regarding the monument is vague enough that the monument could be moved. The monument standing in front of the Historic Courthouse is a "poke in the eye."

**Frederick Sharpless**, 3078 Benny Lineberry Rd., Climax, wants to talk about justice. Everyone that enters the Courthouse believes they will receive justice. The monument outside the Historic Courthouse signifies an injustice. Slavery denied people of their humanity. The monument's presence affects many people. He asked that the monument be removed.

**Jessica Reavis**, Danville, Virginia, has an ancestor who was killed in battle. The monument honoring this ancestor still stands. The monument in front of the Courthouse also honors those lost in battle. It is a memorial to recognize those who were not recovered from battle. It doesn't

make sense to die for something that doesn't benefit your family; it makes sense to fight if your home is being invaded. People don't seem to be doing research, rather believing what they hear at face value. The poor fight the wars. The victor always tells the loser's story. She is a member of the Daughters of the Confederacy and the Daughters of the American Revolution. The memorials are all some families have to remember their loved ones by.

**Dwain Roberts**, 4654 Rainbow Trl., Ramseur, said there are no ANTIFA, white supremacists, or KKK members present. He read an excerpt from a local newspaper and described the meaning of the colors on the Confederate battle flag. The flag is etched on the side of the memorial and God is watching. Nearly 3,000 Confederate veterans are watching what happens in Randolph County today.

**Gary Ferree**, 2146 Spero Rd., Randleman, said his grandfather was present for the erecting of the Confederate monument. He said many citizens support leaving the monument and do not support "cancel culture." Some acts committed by leftists today resemble the Communist Manifesto. The NAACP doesn't run Randolph County and a minority doesn't rule over a majority. He asked the Board to leave the historical monument alone.

**Faye Cox**, 1211 Grantville Ln., Asheboro, wants the statue to remain in place. Her son went to war and now the world is at war. She doesn't understand why the NAACP wants to concentrate on a statue that's just standing there. She has spoken to many community members who are unaware the memorial even exists and don't want their tax dollars spent on removing it. There are more important matters to concentrate on than a statue that has been standing for over 100 years. She said Randolph County believes in the statue of the soldier. The monument can be used as a learning opportunity.

**Edward Stills**, 3480 Hillsdale Ct., Asheboro, said his younger self may have been a bit racist. His eyes have been opened and he is no longer racist; this is a great milestone in his life. America's greatest sin is not slavery; it is abortion. Abortion disproportionately targets the black community. Succumbing to removing this memorial, there could be other facets of America's history could be removed, such as the motto. He doesn't feel that moving the monument will bring unity and healing in the community.

**Alan Lamb**, 3292 Shady Forest Rd., Randleman, said there were no ships registered as slave ships in southern ports. The people who want the monument moved have their own plan.

**Roger Johnson**, 3473 Trinity Church Rd., Seagrove, is a veteran and had ancestors that fought on both sides of the Civil War. This monument is a monument to his heritage and history. To have your history erased is not a good thing. It is illegal to remove the monument. He suggested the Board take the law into consideration. Other monuments were removed in the dead of night so people couldn't see; this is not the way things should happen. The Board should go with the majority opinion of the voters of Randolph County.

**Dean Brown**, 460 Wood Mint Rd., Asheboro, read an excerpt from the Bible. He read from a document he received previously listing reasons to move the statue. Randolph County voted not to join the Confederacy, meaning they voted against slavery. It wouldn't make sense that the

monument was erected to glorify slavery. The memorial was put up in memory of soldiers who fought and died. He was pleased that the Board took a stand against abortion at a previous meeting. Let's honor the dead the same way; they do not have a voice.

**Jane Gant**, 2713 Ledwell Rd., Asheboro, said there is no statute preventing the monument from being removed. The President of the NAACP has worked tirelessly to present documents that show the treatment of slaves. Her grandchildren have to look at that monument and wonder which of their ancestors were given to slave owners. She is a product of slavery. Nobody wants the monument destroyed. She just asks that it's put in its proper place. The monument shows young black people that Randolph County is a Confederate county.

**Elizabeth Lanier**, 377 South St., Asheboro, goes to church with someone who is a veteran that asked her to speak. Those who were lost to war laid where they fell; there were not shipped back home. If we are working to build each other up, let's not tear this monument down. Tearing the monument down will not help to build unity. Let's come together as a community and respect each other.

**Clyde Foust**, 3746 Midway Acres Rd., Asheboro, said he wants the monument moved from in front of a place of government moved not destroyed. No one who has spoken has given a reason to move the monument that supersedes information already given to the Board by the NAACP. He described the Confederate Constitution and aspects put in writing to protect slavery. He is not asking for the destruction of the statue, but a statue standing in front of a courthouse represents the entirety of the community. Confederates made the decision to move away from the United States rather than abandon slavery. He is asking the Board to form a committee to review the situation and decide what's best for the county.

**Kevin Price**, 1819 Old Cedar Falls Rd., Asheboro, said he doesn't want the statue destroyed; simply removed. We all come to the courthouse for justice, but do we receive equal justice? The Board needs to think about what is truly right. He understands that people may be mad, but we all live here together. We can come together and do great things for the County. Many things that white people have invented or started were actually done by African Americans and whites just took the credit. Who's really going to tell the truth? What side are you truly on?

**Jane Braswell**, 3762 High Pine Church Rd., Asheboro, said the Civil War was fought over slavery. There were slave owners in Randolph County. Randolph County was a "hotbed of anti-slavery." It is false to portray the soldiers as poor farmers who didn't know what they were fighting for. In the past, the Board voted against abortion rights. This statue is a moral issue. The statue is a nuisance. The NAACP has requested removal of it.

Chairman Frye said this process has been ongoing for a year and nothing has changed. The County is facing a number of historic issues. This issue needs to be laid aside. Chairman Frye said he feels it is time for the Board to take a position. The law is for courts to determine.

County Attorney Ben Morgan said the Board is able to vote on this issue. This comes as a surprise to no one and the community is present as they have been for month. It was announced last month that action would be taken and the Board has the authority to do so.

Commissioner Haywood asked Mr. Morgan to highlight the statute.

Mr. Morgan said North Carolina General Statute 100-2.1 talks about limitations on removal of statues. It says in plain language that Counties are prohibited from removing statues. There are many statues that have been removed, but the law says what it says. He interprets the statute to say the statue cannot be moved.

Vice-Chairman Allen said under Rule 8a of the Rules of Procedure for the Randolph County Board of Commissioners, the Clerk will prepare the agenda with items received at least 4 days before the meeting. He asked if the Board is in violation of Board procedure by not having this as an item on the agenda. Mr. Morgan said he does not believe it is a violation of procedure. Vice-Chairman Allen said the issue wasn't talked about until mid-morning this morning that there would be a vote. Mr. Morgan said the issue of a vote is irrelevant; this topic has been discussed every month for nearly a year. The Board has the authority to take action this evening.

Commissioner McDowell made a motion to leave the monument in front of the courthouse in its current state and location. It was seconded by Commissioner Kidd.

Commissioner Haywood said she has hope that we can teach history to our children. Randolph County had a large Quaker population. Citizens did not want to secede, and Randolph County had a large population of deserters. It was not a straightforward situation. There were men who went and fought because they were obedient. Even if a war is not popular, we should honor those who fight. The Historic Courthouse will become a museum. The grounds are included in that museum. Something that has really bothered her is that people were unaware of the other memorial in front of the Historic Courthouse. She has spoken with only two people who were aware of the other memorial because they had ancestors with names on the monument. This monument has nearly 4,000 names on it and yet it is forgotten. It pales in comparison to one that is so prominently placed in front of the courthouse. She does not think it needs to be moved. However, there may come a time to consider making it less prominent and promoting the rest of the history in Randolph County around it. The people who fought and died sacrificed no less than those in other wars. Every sacrifice is important. We each look through a different lens based on our experiences.

Chairman Frye said there was an intelligence report that there could be issues arising at this meeting. This caused him to recognize the need to clarify the Board's stance on the statue. He thanked the audience for their respect and participation. The Board needs to take a position.

Vice-Chairman Allen said he often doesn't agree with Ms. Cox, but he does agree that there are more important issues at hand. He would like to have this issue behind him. However, he doesn't know if a vote is taken that the issue will be gone. He is in favor of preserving the monument but there are other areas to address. There are ramifications of making this vote. There are economic development opportunities and the Board needs to be careful of the perception when recruiting industry to the county. There is a lot of emotion out there. When it comes down to it, it's an object. If this energy could be applied to other issues, much could be accomplished.

Commissioner Kidd noted that a Resolution was received from the NAACP. (Attachment A following these minutes.)

*On motion of McDowell, seconded by Kidd, the Board voted 5-0 for the monument to remain in front of the Courthouse in its current state and location.*

At 7:25 Chairman Frye called for a recess.

At 7:34 regular session resumed.

**Consent Agenda**

*On motion of McDowell, seconded by Allen, the Board voted 5-0 to approve the Consent Agenda as presented, as follows:*

- *approve Board of Commissioners Regular Meeting Minutes of February 7, 2022 and Special Meeting Minutes of February 10, 2022;*
- *approve Budget Amendment – PH – WIC Grant (\$17,696), as follows:*

<b>2021-2022 Budget Ordinance General Fund—Budget Amendment #37</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Restricted Intergovernmental</i>	\$17,696	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Public Health</i>	\$17,696	

- *approve 2023 Holiday Schedule (Same as State Schedule);*
- *reappoint Phyllis Bell to the Randolph County Nursing Home Community Advisory Committee;*
- *appoint Steve King to the Voluntary Agriculture District Board to fill vacancy in District 6;*
- *approve Budget Amendment – Timber Receipts (\$701)*

<b>2021-2022 Budget Ordinance General Fund—Budget Amendment #38</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Restricted Intergovernmental</i>	\$701	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Education</i>	\$701	

- *approve Budget Amendment – Public Library-Aid to Public Libraries (\$4,159)*

<b>2021-2022 Budget Ordinance General Fund—Budget Amendment #39</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Restricted Intergovernmental</i>	\$4,159	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Public Library</i>	\$4,159	

- *approve Budget Amendment – Public Library – Adapting Technology Grant (\$22,500), as follows:*

<b>2021-2022 Budget Ordinance</b>		
<b>General Fund—Budget Amendment #40</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Restricted Intergovernmental</i>	\$22,500	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Public Library</i>	\$22,500	

**Consider Design for Northgate Space for Social Services**

Paxton Arthurs, County Engineer, said at the end of March, the County’s lease with Rent-A-Center (RAC) will expire and they will vacate the space at Northgate Commons. At that time, there are plans to complete a minor interior demolition of the area to prepare it for construction. Smith Sinnett Architecture has been hired to design the renovation of the space for the Department of Social Services. Mr. Arthurs introduced Robert Carmac, Smith Sinnett Architecture, to present the final design along with a cost estimate and approximate schedule.

Mr. Carmac gave a presentation about the RAC site at Northgate Commons and proposed design options, a site plan, a floorplan, and cost estimates. He explained the construction schedule and projected phase dates.

Chairman Frye asked if there was a contingency budget and Mr. Carmac said yes.

Vice-Chairman Allen asked if heating and air systems (HVAC) and other infrastructure were already in place. Mr. Carmac said there would need to be some modifications and additional HVAC units.

Commissioner Haywood said the work done at Elections in the same complex has been well received by citizens.

*On motion of Allen, seconded by Haywood, the Board voted 5-0 to authorize putting a bid out for a construction project at Northgate Commons for Social Services offices.*

**Consider Vehicle Procurement for the Sheriff’s Office**

Justin Brubaker, Business Manager, said the Sheriff’s Office plans to purchase 10 Dodge Chargers and 6 Dodge Durango’s through the North Carolina Sheriff’s Association’s (NCSA) Procurement Program. The Procurement Program helps to eliminate duplication of effort through the creation of one statewide bid that can be used by all 100 sheriff’s offices in North Carolina, as well as units of local government and political subdivisions including, but not limited to, county, local county board of public instruction, municipalities and/or police agencies. Ilderton Dodge has been awarded the bid for the 2021-2022 fiscal year.

Randolph County Purchasing Policy requires all purchases of \$90,001 and above be approved by the Board of Commissioners. The total purchase price for 6 Dodge Durangos and 10 Dodge Chargers comes to \$493,458. Funding for these purchases was included in the Sheriff’s 2021-2022 budget. Mr. Brubaker requested the Board approve the vehicle request.

Commissioner Kidd clarified that this request is only for 16 of the 20 requested vehicles in the budget and Mr. Brubaker confirmed.

Vice-Chairman Allen asked how quickly the vehicles will be received and outfitted. Major Steven Nunn said the vehicles are available but they need to be outfitted. Manufacturers are facing difficulties getting equipment.

*On motion of Kidd, seconded by Allen, the Board voted 5-0 to approve the purchase of law enforcement vehicles in the amount of \$493,458 from Ilderton Dodge.*

### **Consider Abolishment of Current Fire Protection County Service Districts**

County Attorney Aimee Scotton said several years ago, the Board created County Service Districts for fire protection and first responder, rescue, and emergency services. These districts were created with a fifteen-cent cap on the tax rate in order to mirror the Rural Fire Protection Districts that they were replacing. Recently a few of the fire departments servicing these districts indicated the need to request a tax rate in excess of the fifteen-cent cap. It is expected that others will need to do so in the future. In order to remove the fifteen-cent tax cap, the current districts need to be abolished and replaced with districts that do not have the cap.

The abolishment of the current districts is fairly simple. The Board will need to set a public hearing to consider the matter, and at the close of the public hearing, pass a resolution abolishing the district. Notice of the public hearing must be published at least one week before the date of the hearing. The creation of the new uncapped districts is slightly more complicated. If moving forward with this, the Board will be creating a new County Service District for fire protection and for first responder, rescue, and emergency services for each of the requesting districts pursuant to North Carolina General Statute 153A-301(a)(2) and (7). The process for the creation of these districts is found in NCGS 153A-302. She asked them to begin this process for Climax, Guil-Rand, Westside, and Franklinville Fire Districts.

First, the Board will need to consider the following for each proposed district:

- a. the resident or seasonal population and population density of the proposed district;
- b. the appraised value of property subject to taxation in the proposed district;
- c. the present tax rates of the County and any cities or special districts in which the district or any portion thereof is located;
- d. the ability of the proposed district to sustain the additional taxes necessary to provide the services planned for the district; and
- e. any other matters that the Commissioners believe to have a bearing on whether or not the district should be established.

Fire Marshal Erik Beard provided a fact sheet for each district containing the items that are required to be considered. The Board may consider any other item that is deemed relevant to the matter.

Once these issues have been considered, the Board may pass the resolutions if the following apply for each respective district:

- a. there is a demonstrable need for providing fire protection services in the district. For each of these districts, we have provided the number of calls received during the past year, so that you can see the need;
- b. it is impossible or impracticable to provide these services on a countywide basis;
- c. it is economically feasible to provide the proposed services in the district without unreasonable or burdensome tax levies; and
- d. there is a demonstrable demand for the proposed services by persons residing in the district. The number of calls in the past year is also information that can indicate the demand for these services.

The resolutions make certain the findings call for the creation of a report that must be made available for public inspection and set public hearings on the creation of the respective new districts for your meeting on May 2, 2022. The resolutions also set the public hearing for the abolition of the current districts. Notice of the public hearing must be published at least one week before the hearing and must be mailed to property owners within the affected district at least four weeks before the hearings. The resolutions also directs Ms. Scotton to oversee these mailings.

If, after consideration of the all items, the Board may pass the resolutions and set the public hearings. A report will be compiled for each proposed district and a public hearing notice will be published and mailed in accordance with state law.

*On motion of Allen, seconded by Haywood, the Board voted 5-0 to approve the Resolution Making Certain Findings and Calling for a Public Hearing on the Abolishment of the Current Fifteen Cent Capped CLIMAX FIRE PROTECTION COUNTY SERVICE DISTRICT and the Creation of a New Service District Without the Cap, as follows:*

**RESOLUTION MAKING CERTAIN FINDINGS AND CALLING FOR A PUBLIC HEARING ON THE ABOLISHMENT OF THE CURRENT FIFTEEN CENT CAPPED CLIMAX FIRE PROTECTION COUNTY SERVICE DISTRICT AND THE CREATION OF A NEW SERVICE DISTRICT WITHOUT THE CAP**

*WHEREAS, the Climax Fire Protection County Service District was formed under 153A-309.2 for the provision of fire protection services and emergency medical, rescue and ambulance services with a tax rate limitation of fifteen (15) cents per one hundred dollars (\$100) valuation, said district hereinafter referred to as the "Capped District"; and*

*WHEREAS, it has become necessary for the fifteen (15) cent cap on the tax rate in the district to be removed; and*

*WHEREAS, North Carolina General Statute 153A-306 allows for the current Capped District to be abolished upon a finding that the need for the district no longer exists and a public hearing on the matter; and*

*WHEREAS, North Carolina General Statute 153A-301 allows a County to establish a county service district for the provision of fire protection services and for the provision of emergency, medical, rescue and ambulance services within the district that has no cap except for the general rule that all tax rates in the district, taken together, cannot exceed one dollar and fifty cents (\$1.50) per one hundred dollars (\$100) valuation, hereinafter the "Proposed New District"; and*

*WHEREAS, it has been requested that the Board of County Commissioners abolish the current Capped District and create the Proposed New District, said Proposed New District having the same boundaries and containing the same properties as the current Capped District; and*

*WHEREAS, the Board has considered the current or future need for the Current District to be able to request a tax rate in excess of its current limitation, the population of the Proposed New District, the appraised value of property in the Proposed New District, the present tax rates in effect in the Proposed New District, the ability of the Proposed New District to sustain the taxing of the Proposed New District, the call history of the Proposed New District and other matters that the Board deemed relevant; and*

*WHEREAS, the Board, having considered such matters, makes the following findings:*

- 1. The limitation on the tax rate of the Current District have rendered or will soon render it obsolescent to the provision of fire protection and emergency medical, rescue and ambulance services in the district; and*
- 2. There is a demonstrable need for providing fire protection and emergency medical, rescue and ambulance services in the Proposed New District; and*
- 3. It is impossible or impracticable to provide these services on a countywide basis; and*
- 4. It is economically feasible to provide these services in the Proposed New District without unreasonable or burdensome annual tax levies; and*
- 5. There is a demonstrable demand for fire protection and emergency medical, rescue and ambulance services in the Proposed New District.*

*NOW, THEREFORE, BE IT RESOLVED, that the Board intends to pursue the abolition of the Current District and the creation of the Proposed New District and therefore sets a public hearing on the matter for 6:00 p.m. on May 2, 2022; and*

*BE IT FURTHER RESOLVED that notice of the public hearing shall be published at least one week before the hearing and that notice shall be mailed to the owners of property in the district at least four weeks before the hearing, and the Board directs the Associate County Attorney to oversee and certify the mailing and publication of said notice; and*

*BE IT STILL FURTHER RESOLVED that a report shall be prepared containing a map of the Proposed New District, a statement that the Proposed New District meets the findings contained herein, and a plan for providing fire service to the Proposed New District, said report to be available for public inspection in the Office of the Clerk to the Board at least four weeks before the date of the public hearing referenced above.*

*On motion of Allen, seconded by Haywood, the Board voted 5-0 to approve the Resolution Making Certain Findings and Calling for a Public Hearing on the Abolishment of the Current Fifteen Cent Capped FRANKLINVILLE FIRE PROTECTION COUNTY SERVICE DISTRICT and the Creation of a New Service District Without the Cap, as follows:*

**RESOLUTION MAKING CERTAIN FINDINGS AND CALLING FOR A  
PUBLIC HEARING ON THE ABOLISHMENT OF THE CURRENT FIFTEEN  
CENT CAPPED FRANKLINVILLE FIRE PROTECTION COUNTY SERVICE**

**DISTRICT AND THE CREATION OF A NEW SERVICE DISTRICT WITHOUT  
THE CAP**

*WHEREAS, the Franklinville Fire Protection County Service District was formed under 153A-309.2 for the provision of fire protection services and emergency medical, rescue and ambulance services with a tax rate limitation of fifteen (15) cents per one hundred dollars (\$100) valuation, said district hereinafter referred to as the "Capped District"; and*

*WHEREAS, it has become necessary for the fifteen (15) cent cap on the tax rate in the district to be removed; and*

*WHEREAS, North Carolina General Statute 153A-306 allows for the current Capped District to be abolished upon a finding that the need for the district no longer exists and a public hearing on the matter; and*

*WHEREAS, North Carolina General Statute 153A-301 allows a County to establish a county service district for the provision of fire protection services and for the provision of emergency, medical, rescue and ambulance services within the district that has no cap except for the general rule that all tax rates in the district, taken together, cannot exceed one dollar and fifty cents (\$1.50) per one hundred dollars (\$100) valuation, hereinafter the "Proposed New District"; and*

*WHEREAS, it has been requested that the Board of County Commissioners abolish the current Capped District and create the Proposed New District, said Proposed New District having the same boundaries and containing the same properties as the current Capped District; and*

*WHEREAS, the Board has considered the current or future need for the Current District to be able to request a tax rate in excess of its current limitation, the population of the Proposed New District, the appraised value of property in the Proposed New District, the present tax rates in effect in the Proposed New District, the ability of the Proposed New District to sustain the taxing of the Proposed New District, the call history of the Proposed New District and other matters that the Board deemed relevant; and*

*WHEREAS, the Board, having considered such matters, makes the following findings:*

- 1. The limitation on the tax rate of the Current District have rendered or will soon render it obsolescent to the provision of fire protection and emergency medical, rescue and ambulance services in the district; and*
- 2. There is a demonstrable need for providing fire protection and emergency medical, rescue and ambulance services in the Proposed New District; and*
- 3. It is impossible or impracticable to provide these services on a countywide basis; and*
- 4. It is economically feasible to provide these services in the Proposed New District without unreasonable or burdensome annual tax levies; and*
- 5. There is a demonstrable demand for fire protection and emergency medical, rescue and ambulance services in the Proposed New District.*

*NOW, THEREFORE, BE IT RESOLVED, that the Board intends to pursue the abolition of the Current District and the creation of the Proposed New District and therefore sets a public hearing on the matter for 6:00 p.m. on May 2, 2022; and*

*BE IT FURTHER RESOLVED that notice of the public hearing shall be published at least one week before the hearing and that notice shall be mailed to the owners of property in the district at least four weeks before the hearing, and the Board directs the Associate County Attorney to oversee and certify the mailing and publication of said notice; and*

*BE IT STILL FURTHER RESOLVED that a report shall be prepared containing a map of the Proposed New District, a statement that the Proposed New District meets the findings contained herein, and a plan for providing fire service to the Proposed New District, said report to be available for public inspection in the Office of the Clerk to the Board at least four weeks before the date of the public hearing referenced above.*

*On motion of Frye, seconded by Kidd, the Board voted 5-0 to approve the Resolution Making Certain Findings and Calling for a Public Hearing on the Abolishment of the Current Fifteen Cent Capped GUIL-RAND FIRE PROTECTION COUNTY SERVICE DISTRICT and the Creation of a New Service District Without the Cap, as follows:*

**RESOLUTION MAKING CERTAIN FINDINGS AND CALLING FOR A PUBLIC HEARING ON THE ABOLISHMENT OF THE CURRENT FIFTEEN CENT CAPPED GUIL-RAND FIRE PROTECTION COUNTY SERVICE DISTRICT AND THE CREATION OF A NEW SERVICE DISTRICT WITHOUT THE CAP**

*WHEREAS, the Guil-Rand Fire Protection County Service District was formed under 153A-309.2 for the provision of fire protection services and emergency medical, rescue and ambulance services with a tax rate limitation of fifteen (15) cents per one hundred dollars (\$100) valuation, said district hereinafter referred to as the “Capped District”; and*

*WHEREAS, it has become necessary for the fifteen (15) cent cap on the tax rate in the district to be removed; and*

*WHEREAS, North Carolina General Statute 153A-306 allows for the current Capped District to be abolished upon a finding that the need for the district no longer exists and a public hearing on the matter; and*

*WHEREAS, North Carolina General Statute 153A-301 allows a County to establish a county service district for the provision of fire protection services and for the provision of emergency, medical, rescue and ambulance services within the district that has no cap except for the general rule that all tax rates in the district, taken together, cannot exceed one dollar and fifty cents (\$1.50) per one hundred dollars (\$100) valuation, hereinafter the “Proposed New District”; and*

*WHEREAS, it has been requested that the Board of County Commissioners abolish the current Capped District and create the Proposed New District, said Proposed New District having the same boundaries and containing the same properties as the current Capped District; and*

*WHEREAS, the Board has considered the current or future need for the Current District to be able to request a tax rate in excess of its current limitation, the population*

*of the Proposed New District, the appraised value of property in the Proposed New District, the present tax rates in effect in the Proposed New District, the ability of the Proposed New District to sustain the taxing of the Proposed New District, the call history of the Proposed New District and other matters that the Board deemed relevant; and*

*WHEREAS, the Board, having considered such matters, makes the following findings:*

- 1. The limitation on the tax rate of the Current District have rendered or will soon render it obsolescent to the provision of fire protection and emergency medical, rescue and ambulance services in the district; and*
- 2. There is a demonstrable need for providing fire protection and emergency medical, rescue and ambulance services in the Proposed New District; and*
- 3. It is impossible or impracticable to provide these services on a countywide basis; and*
- 4. It is economically feasible to provide these services in the Proposed New District without unreasonable or burdensome annual tax levies; and*
- 5. There is a demonstrable demand for fire protection and emergency medical, rescue and ambulance services in the Proposed New District.*

*NOW, THEREFORE, BE IT RESOLVED, that the Board intends to pursue the abolition of the Current District and the creation of the Proposed New District and therefore sets a public hearing on the matter for 6:00 p.m. on May 2, 2022; and*

*BE IT FURTHER RESOLVED that notice of the public hearing shall be published at least one week before the hearing and that notice shall be mailed to the owners of property in the district at least four weeks before the hearing, and the Board directs the Associate County Attorney to oversee and certify the mailing and publication of said notice; and*

*BE IT STILL FURTHER RESOLVED that a report shall be prepared containing a map of the Proposed New District, a statement that the Proposed New District meets the findings contained herein, and a plan for providing fire service to the Proposed New District, said report to be available for public inspection in the Office of the Clerk to the Board at least four weeks before the date of the public hearing referenced above.*

*On motion of Haywood, seconded by Allen, the Board voted 5-0 to approve the Resolution Making Certain Findings and Calling for a Public Hearing on the Abolishment of the Current Fifteen Cent Capped WESTSIDE FIRE PROTECTION COUNTY SERVICE DISTRICT and the Creation of a New Service District Without the Cap, as follows:*

**RESOLUTION MAKING CERTAIN FINDINGS AND CALLING FOR A  
PUBLIC HEARING ON THE ABOLISHMENT OF THE CURRENT FIFTEEN  
CENT CAPPED WESTSIDE FIRE PROTECTION COUNTY SERVICE  
DISTRICT AND THE CREATION OF A NEW SERVICE DISTRICT WITHOUT  
THE CAP**

*WHEREAS, the Westside Fire Protection County Service District was formed under 153A-309.2 for the provision of fire protection services and emergency medical,*

*rescue and ambulance services with a tax rate limitation of fifteen (15) cents per one hundred dollars (\$100) valuation, said district hereinafter referred to as the “Capped District”; and*

*WHEREAS, it has become necessary for the fifteen (15) cent cap on the tax rate in the district to be removed; and*

*WHEREAS, North Carolina General Statute 153A-306 allows for the current Capped District to be abolished upon a finding that the need for the district no longer exists and a public hearing on the matter; and*

*WHEREAS, North Carolina General Statute 153A-301 allows a County to establish a county service district for the provision of fire protection services and for the provision of emergency, medical, rescue and ambulance services within the district that has no cap except for the general rule that all tax rates in the district, taken together, cannot exceed one dollar and fifty cents (\$1.50) per one hundred dollars (\$100) valuation, hereinafter the “Proposed New District”; and*

*WHEREAS, it has been requested that the Board of County Commissioners abolish the current Capped District and create the Proposed New District, said Proposed New District having the same boundaries and containing the same properties as the current Capped District; and*

*WHEREAS, the Board has considered the current or future need for the Current District to be able to request a tax rate in excess of its current limitation, the population of the Proposed New District, the appraised value of property in the Proposed New District, the present tax rates in effect in the Proposed New District, the ability of the Proposed New District to sustain the taxing of the Proposed New District, the call history of the Proposed New District and other matters that the Board deemed relevant; and*

*WHEREAS, the Board, having considered such matters, makes the following findings:*

- 1. The limitation on the tax rate of the Current District have rendered or will soon render it obsolescent to the provision of fire protection and emergency medical, rescue and ambulance services in the district; and*
- 2. There is a demonstrable need for providing fire protection and emergency medical, rescue and ambulance services in the Proposed New District; and*
- 3. It is impossible or impracticable to provide these services on a countywide basis; and*
- 4. It is economically feasible to provide these services in the Proposed New District without unreasonable or burdensome annual tax levies; and*
- 5. There is a demonstrable demand for fire protection and emergency medical, rescue and ambulance services in the Proposed New District.*

*NOW, THEREFORE, BE IT RESOLVED, that the Board intends to pursue the abolition of the Current District and the creation of the Proposed New District and therefore sets a public hearing on the matter for 6:00 p.m. on May 2, 2022; and*

*BE IT FURTHER RESOLVED that notice of the public hearing shall be published at least one week before the hearing and that notice shall be mailed to the owners of property in the district at least four weeks before the hearing, and the Board*

*directs the Associate County Attorney to oversee and certify the mailing and publication of said notice; and*

*BE IT STILL FURTHER RESOLVED that a report shall be prepared containing a map of the Proposed New District, a statement that the Proposed New District meets the findings contained herein, and a plan for providing fire service to the Proposed New District, said report to be available for public inspection in the Office of the Clerk to the Board at least four weeks before the date of the public hearing referenced above.*

**Fire Plans Examiner Position**

Fire Marshal Erik Beard requested the Board’s approval for one (1) new Fire Plans Examiner position. At the planning retreat in February, Mr. Beard had discussed how new construction has continued to steadily increase over the past several years. Because of the steady increase, coupled with the new Megasite construction, he is requesting to add this position to concentrate primarily on plan reviews and permitting. This will free up the other three fire inspectors to focus on routine inspections and fire investigations.

The Fire Plans Examiner will conduct all new construction plans review, conduct consultations with contractors, issue required permits, conduct the multiple site visits as required, provide on-going inspections and monitoring throughout the construction phases, and provide final inspections for occupancy approval.

Mr. Beard proposed that the new position start April 1, 2022, so that Fire Inspections may stay ahead of the Megasite projects. Cost, including benefits, for the remainder of FY2021-22 will be \$21,249. After discussing this with the director of Human Resources, the classification grade will remain at Grade 120 like Fire Inspector III. Salary for one full year is \$61,113. Including benefits, it will be \$84,995.

Mr. Beard asked the Board to:

1. Add the Fire Plans Examiner position and job description to the classification plan
2. Approve the position to begin April 1, 2022
3. Approve the Budget Amendment for the amount of \$21,249 for the remainder of the FY2021-22 budget

*On motion of Haywood, seconded by McDowell, the Board voted 5-0 to add a Fire Plans Examiner position to the Classification Plan at Grade 120, approve the position to start on April 1, 2022, and approve the Budget Amendment for \$21,249 for the remainder of the FY 2021-22 budget, as follows:*

<b>2021-2022 Budget Ordinance</b>		
<b>General Fund—Budget Amendment #41</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Sales and Services</i>	\$21,249	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Emergency Services</i>	\$21,249	

### **Strategic Planning Funding Allocations**

County Manager Hal Johnson said the 2016 Randolph County Strategic Planning process was a countywide effort to identify long-term strategic issues impacting Randolph County's public health, safety, and well-being. Major social, economic, and other forces are at work shaping what Randolph County and its communities are like in the 21st century.

Recognizing the need to plan for future challenges, the Randolph County Board of Commissioners (the Board) asked that a process be developed that would help identify and focus on long-term issues. The Board selected the issues of the public's health, safety, and well-being in their belief that the purpose of all decisions made by a board is to protect citizens in these areas.

Although the goals and strategies embodied in the 2016 Randolph County Strategic Plan are not binding upon the County or its municipalities, the Board approved a specific revenue source that could be used toward implementation of some of the strategic objectives. The revenue source is the yearly payment to Randolph County from Waste Management Inc. for the use of county lands to operate one of North Carolina's most modern regional landfills, the Great Oak Landfill.

Since 2017, the Board has used available funds to establish programs and proposals that helped support goals and strategies identified during the planning process. All project requests asking for funding consideration on tonight's agenda are consistent with the goals and strategies identified by the 2016 Randolph County Strategic Planning process and continue the Commissioners' intent that funding should be directed toward projects that impact all areas of our Randolph County community.

Support for the following projects have been requested by State Senator Dave Craven with funding provided by the State:

1. RhinoLeap Productions \$12,500
2. Seagrove Area Potters Assn \$25,000
3. VOB Initiative for Change \$2,500
4. Uwharrie Youth Sportsman Assn \$20,000
5. SerCo of Archdale/Trinity \$20,000
6. NC Aviation Museum \$20,000

Funding for the following projects would be provided by existing County Strategic Planning funds:

7. City of Archdale \$75,000
8. Soil & Water \$40,000
9. Keaton's Place \$156,315

*On motion of Haywood, seconded by Allen, the Board voted 5-0 to approve funding as presented using Strategic Planning Funds for RhinoLeap Productions, Seagrove Area Potters Assn, VOB Initiative for Change Youth Programs, Uwharrie Youth Sportsman Assn, SerCo of Archdale/Trinity, NC Aviation Museum, City of Archdale, and Randolph County Soil & Water.*

Chairman Frye said that Commissioner McDowell sits on the Keaton’s Place board and due to new legislation will have to recuse himself.

Commissioner McDowell said Keaton’s Place needs a vehicle in order to provide transportation services.

*On motion of McDowell, seconded by Kidd, the Board voted 4-0, with McDowell abstaining, to allow Maxton McDowell to recuse himself from voting on funding for Keaton’s Place.*

*On motion of Kidd, seconded by Haywood, the Board voted 4-0, with McDowell recused, to approve funding as presented using Strategic Planning Funds for Keaton’s Place.*

<b>2021-2022 Budget Ordinance</b>		
<b>General Fund—Budget Amendment #42</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Transfer from Well-Being Reserve</i>	<i>\$371,315</i>	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Other Economic and Physical Development</i>	<i>\$65,000</i>	
<i>Other Human Services</i>	<i>\$176,315</i>	
<i>Other Cultural and Recreational Appropriations</i>	<i>\$130,000</i>	

**Broadband Expansion Partnership Agreement**

County Manager Hal Johnson said the final rules established by the Treasury Department concerning use of American Rescue Plan Act (ARPA) Fiscal Recovery Funds broadens eligible high-speed broadband infrastructure investments that will help ensure better connectivity for residents. The rules give counties broad flexibility to define need in a community and are specific in defining the high-speed technical standards that must be met by the providers of new internet projects. The ARPA goal is to help grow rural economies with improved access to technology and reliable broadband connection.

The State has established a special grant program called the GREAT Grant (Growing Rural Economies with Access to Technology). This grant is provided through the N.C. Department of Information Technology. N.C. GREAT is a competitive grant program that provides funding opportunities for private sector broadband providers to deploy broadband infrastructure to unserved areas.

Randolph Communications is seeking a partnership with Randolph County to apply for a GREAT Grant that will enable them to extend their footprint to provide more citizens in rural Randolph County with quality high-speed internet. Randolph Communications is proposing fiber-to-the-home which will meet standards for broadband internet. Total cost of the proposed project would be \$3,811,102. Randolph Communications is asking that the County provide a 15% match up to \$300,000, with 100% ARPA Funds. Randolph Communications will provide a 15% match of the same amount.

County ARPA funds would only be obligated should Randolph Communications receive a funding award through the NC GREAT Grant program. Attached is the proposed N.C. GREAT

Grant Partnership Agreement between Randolph Communications and Randolph County (Attachment B following these minutes) and the related budget amendment, for Board consideration.

Commissioner Haywood asked how accountability will be handled during broadband partnerships. Kenny Sherin, Cooperative Extension Director, said this is a State grant and partners will have to provide adequate documentation and justification that the areas they want to spend money on are qualifying areas.

*On motion of McDowell, seconded by Allen, the Board voted 5-0 to partner with Randolph Communications on a NC GREAT Grant for extending broadband service to underserved areas as presented.*

Commissioner Kidd asked if these funds would qualify as restricted or unrestricted funds. Mr. Massie said they would qualify as restricted.

**American Recovery Plan Act Funds**

Will Massie, Assistant County Manager/Finance Officer, said the Board of County Commissioners has discussed several programs that would be good choices for the use of federal American Rescue Plan Act (ARPA) funds including:

Food Insecurity	\$219,000
Digital Literacy	\$265,050
Rehire TDA Personnel	\$400,000

The County has both federal and state authority to pursue these programs. Mr. Massie asked if the Board would like to proceed with these programs with ARPA funding, please a) approve the project authorizations and b) make the following budget amendment to the Coronavirus Recovery Grant: Project Fund. In addition, he asked the Board to adopt a resolution to authorize the County Manager to adopt the policies and procedures necessary to comply with federal and state rules and regulations.

*On motion of Allen, seconded by Kidd, the Board voted 5-0 to 1) approve American Rescue Plan (ARPA) projects as presented, 2) approve the project authorizations, 3) approve the associated Budget Amendment, and 4) approve the Resolution Authorizing the County Manager to Approve and Adopt the Policies and Procedures Necessary to the Expenditure of Funds Received Pursuant to ARPA, as follows:*

**RESOLUTION AUTHORIZING THE COUNTY MANAGER TO APPROVE AND ADOPT POLICIES AND PROCEDURES NECESSARY TO THE EXPENDITURE OF FUNDS RECEIVED PURSUANT TO THE AMERICAN RESCUE PLAN**

*WHEREAS, Randolph County has received, either as a recipient or subrecipient, a payment from the Coronavirus State and Local Fiscal Recovery Funds (“the Fiscal Recovery Funds”) established pursuant to Sections 602 and 603, respectively, of the Social Security Act, as added by Section 9901 of the American Rescue Plan of 2021, Pub. L. No. 117-2 (“ARPA”); and*

WHEREAS, in using such funds, Randolph County must comply with the terms of ARPA, regulations issued by the U.S. Department of Treasury governing the expenditure of monies distributed from the Fiscal Recovery Funds, including, without limitation, the Interim Final Rule (86 Fed. Reg. 26, 786) and Final Rule (87 Fed. Reg. 4,338), the Award Terms and Conditions applicable to the Fiscal Recovery Funds, and such other guidance as the U.S. Department of Treasury has issued or may issue governing the expenditure of monies distributed from the Fiscal Recovery Funds (collectively, the “Regulatory Requirements”); and

WHEREAS, pursuant to the Regulatory Requirements, Randolph County must comply with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, 2 C.F.R. Part 200 (the “Uniform Guidance”), other than such provisions as Treasury has determined or may determine are inapplicable to the Fiscal Recovery Funds; and

WHEREAS, in order to ensure that Randolph County is and remains in compliance with the Regulatory Requirements and the Uniform Guidance in its expenditure of the Fiscal Recovery Funds, it is necessary for Randolph County to adopt a number of policies and procedures governing transactions involving the Fiscal Recovery Funds;

NOW, THEREFORE, BE IT RESOLVED, that the Randolph County Board of Commissioners does hereby authorize the County Manager to approve, adopt or amend such policies and procedures as he may deem necessary to the legal and efficient administration of the Fiscal Recovery Funds, including, but not limited to the following:

- General Financial Management and Internal Controls Policy
- Eligible Projects Policy
- Cost Principles/Allowable Costs Policy
- Human Resources/Effort Certification Policy
- Nondiscrimination Policy
- Conflict of Interest Policy
- Records Retention Policy
- Procurement, Suspension and Debarment Policy
- Subaward Policy
- Program Income Policy
- Property Management Policy

<b>Coronavirus Recovery Grant Project Ordinance Amendment #2</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
	-	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Food Programs</i>	\$219,000	
<i>Internet Access Programs</i>	\$265,050	
<i>Rehiring Public Sector Staff</i>	\$400,000	
<i>Contingency</i>		\$884,050

**Waste Water Design for I-74 Industrial Site**

County Engineer Paxton Arthurs said Randolph County Economic Development Corporation (EDC) is promoting an industrial site in the outskirts of the City of Randleman. This site consists of approximately 160 acres and is in the vicinity of Wall Brothers Road. The proposed development has been evaluated as part of Duke Energy’s Site Readiness Program, and preliminary engineering studies have been completed by Hiram Marziano for providing water and sewer. While the City of Randleman has agreed to provide water to the site, they have proposed for the sewer to be provided by the City of Asheboro, and have asked the County to control the design and building of the system. On December 15, 2021, proposals were received from 3 engineering firms for the design of the wastewater system to Asheboro. These firms were McGill, Thomas & Hutton, and The Wooten Company.

Based on their extensive experience with water and sewer systems in Randolph County, The Wooten Company was selected and asked to provide a proposal for the design, bidding, and construction administration of this system. John Grey with The Wooten Company has provided a proposal and contract for these professional engineering services for a fee of \$540,450.

Mr. Arthurs asked the Board to:

- Award a contract to The Wooten Company for design, bidding, and construction administration of the I-74 Industrial Site at a cost of \$540,450, and authorize the County Manager to sign the contract.
- Approve the associated Budget Amendment in the amount of \$540,450 to initiate the project using ARPA funds.

*On motion of Haywood, seconded by McDowell, the Board voted 5-0 to 1) award a contract to The Wooten Company for design, bidding, and construction administration of the I-74 Industrial Site at a cost of \$540,450, 2) authorize the County Manager to sign the contract, 3) approve the ARPA project authorization, and 4) approve the associated Budget Amendment funds, as follows:*

<b><i>Coronavirus Recovery Grant Project Ordinance Amendment #3</i></b>		
<b><i>Revenues</i></b>	<b><i>Increase</i></b>	<b><i>Decrease</i></b>
	-	
<b><i>Appropriations</i></b>	<b><i>Increase</i></b>	<b><i>Decrease</i></b>
<i>I-74 Sewer Line</i>	<i>\$540,450</i>	
<i>Contingency</i>		<i>\$540,450</i>

**Consider County Funded Projects and Associated Budget Amendments**

Mr. Massie said the Board of County Commissioners has discussed two projects that could be funded with available County reserves. These include:

- |  |             |
|--|-------------|
| Town of Seagrove - Historic Luck’s Cannery | \$500,000   |
| Deep River Trail Capital Project           | \$1,000,000 |

On motion of McDowell, seconded by Haywood, the Board voted 5-0 to approve the Budget and Project Ordinance Amendments for the Historic Luck’s Cannery project through the Town of Seagrove and the Deep River Trail Capital Project using transfers from the General Fund, as follows:

<b>2021-2022 Budget Ordinance General Fund—Budget Amendment #43</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Appropriated Fund Balance</i>	\$1,500,000	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Other Economic Development</i>	\$500,000	
<i>Transfer to Deep River Trail Project</i>	\$1,000,000	

<b>Deep River Trail Capital Project Ordinance Amendment #1</b>		
<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
<i>Transfer from General Fund</i>	\$1,000,000	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
<i>Professional Fees</i>	\$100,000	
<i>Construction</i>	\$900,000	

Mr. Massie said in February 2020, the Board authorized the courthouse renovation project. In order to account for all costs related to the project, a multi-year capital project fund was established, separate from the General Fund. G.S. 159-13.2 states “a project ordinance authorizes all appropriations necessary for the completion of the project and neither it nor any part of it need be readopted in any subsequent fiscal year”.

This project is being funded with county reserves dedicated for capital. The General Fund transfer of the initial \$2,000,000 to fund the project occurred in FY20 and FY21. In February, final contingency amounts were moved to cover certain project costs. However, additional costs will be incurred to complete the front desk area. In addition, the amount of sales tax refunds for the project will be less than anticipated.

Accordingly, a budget amendment is needed to update the total project cost to \$2,251,129, an increase of \$9,500. It was anticipated the final \$200,000 would be transferred from the General Fund in FY22. Now the additional \$36,729 to cover the additional costs has been added too.

Please approve the budget amendments provided to update the project.

On motion of Allen, seconded by McDowell, the Board voted 5-0 to approve the Budget Amendment for the Courthouse Renovation project, as follows:

<b>2021-2022 Budget Ordinance General Fund—Budget Amendment #44</b>		
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<i>Revenues</i>	<i>Increase</i>	<i>Decrease</i>
<i>Appropriated Fund Balance</i>	\$236,729	
<i>Appropriations</i>	<i>Increase</i>	<i>Decrease</i>
<i>Transfer to Courthouse Renovation Capital Project</i>	\$100,000	

<i>Courthouse Renovation Capital Project Ordinance Amendment #3</i>		
<i>Revenues</i>	<i>Increase</i>	<i>Decrease</i>
<i>Sales Tax Refund</i>		\$32,229
<i>Interest Income</i>	\$5,000	
<i>Transfer from General Fund</i>	\$36,729	
<i>Appropriations</i>	<i>Increase</i>	<i>Decrease</i>
<i>Professional Services</i>		\$12,000
<i>Furniture and Equipment</i>	\$6,500	
<i>Construction</i>	\$15,000	

**Consider Approval of 2022 Audit Contract**

Federal and state laws require a local government’s annual audit to encompass testing of both financial statements and legal compliance, thus making it a specialized service. The County has historically maintained a lasting relationship with its independent audit firm, resulting in better service and a more efficient audit. However, the last time the County’s audit was competitively bid was for the 2004-05 fiscal year.

Based on current federal requirements, it was time to formally procure audit services. We requested audit proposals from qualified CPA firms for a three-year term. We only received a proposal from our current audit firm, Cherry Bekaert, LLP. Its proposal was expected to rise due to market conditions, as well as compliance testing on ARPA funds:

<b>County Audit Services</b>					
Firm	2020-2021 (contract)	2021-2022 (contract)	2022-2023 (estimated)	2023-2024 (estimated)	Cost for additional compliance programs
County	\$76,400	\$ 99,500	\$ 100,200	\$ 105,200	\$5,000
Tourism Dev. Authority	\$4,650	\$ 5,250	\$ 5,500	\$ 5,700	

To meet requirements for a federal and state Single Audit, there are contingent fees if they must audit more than seven major programs (\$5,000 for each additional program).

Mr. Massie recommended the Board authorize the Chairman to sign the contract with Cherry Bekaert LLP for the audit of the fiscal year ended June 30, 2022. The other two years will be contracted annually.

*On motion of McDowell, seconded by Allen, the Board voted 5-0 to award the Audit Contract to Cherry Bekaert LLP and authorize the Chairman to sign the contract.*

**County Manager's Update**

Mr. Johnson reminded the Board about a joint public hearing with the City of Asheboro on March 22<sup>nd</sup> at 6:00 p.m.

**Commissioners Update**

Vice-Chairman Allen said at some point the Board might consider a resolution of support for an interchange off of 421 near the Megasite in order to better serve the area.

**Adjournment**

*At 8:50 p.m. on motion of Allen, seconded by Haywood, the Board voted 5-0 to adjourn.*

\_\_\_\_\_  
Darrell Frye, Chairman

\_\_\_\_\_  
David Allen

\_\_\_\_\_  
Kenny Kidd

\_\_\_\_\_  
Maxton McDowell

\_\_\_\_\_  
Hope Haywood

\_\_\_\_\_  
Sarah Pack, Deputy Clerk to the Board

## RESOLUTION

**Whereas**, in the City of Asheboro, on public property owned by the County of Randolph, in a prominent location on the grounds of the Randolph County Courthouse property, a statue of a Confederate soldier was erected in 1909, dedicated to “our Confederate heroes” in 1911, and still, in 2022, stands as a monument to the Confederacy; and

**Whereas**, monuments dedicated to “Confederate heroes” are, to a significant number of Randolph County citizens, offensive and painful reminders of the legacy of slavery, racism, and racial inequality in our country; and

**Whereas**, the Randolph County Chapter of the NAACP has brought it to the attention of the County Commissioners that Randolph County should be known as an inclusive community, that they are not interested in destroying the monument, but that the monument should not stay where it is; and

**Whereas**, telling a more complete history of Randolph County in regard to the Civil War, slavery, conscription of Confederate soldiers, Quaker resistance, Union sympathizers, and facts about the activities of Randolph County citizens in the nineteenth century will hopefully enable Randolph County citizens in the twenty-first century and beyond to come to terms with our history and become a more inclusive community; and

**Whereas**, the continued display of this Confederate monument on public property at the Courthouse in Asheboro is antithetical to the stated public policy of the City of Asheboro to be a welcoming community to people of all backgrounds; and

**Whereas**, the elected Randolph County Commissioners have the authority to relocate or remove the monument because, as

evidenced in other communities, Confederate monuments display the potential for unsafe and dangerous conditions which could harm the public's health, safety, and welfare; and

**Whereas**, the people of Randolph County desire that the Randolph County Commissioners consider all of the residents of Randolph County and to be an inclusive and compassionate governing body; and

**Whereas**, the people of Randolph County want our county to be a county of unity, to lead by example and to be accepting of all of its citizens;

**NOW, THEREFORE**, to accomplish these goals, it is **RESOLVED** as follows:

That the elected Commissioners of Randolph County create a committee to investigate the options which the county has to find a place where the statue of the Confederate soldier and the monument and pedestal upon which it stands as presently located on the grounds of the Randolph County courthouse property can be relocated or removed; and

That a date be set for the committee to present its report to the Commissioners; and

That, after receiving the report, the Commissioners take action to relocate or remove the statue and monument so that it will be moved to private property rather than public property or placed in an appropriate museum or park and displayed in a historical context along with other monuments to the Randolph County citizens who were present during the Civil War rather than as a public glorification of "Confederate heroes"; and

That appropriate action be taken by the Randolph County Commissioners to carry out these goals.

This the 7<sup>th</sup> day of March, 2022.

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Clyde L. Foust, Jr. President  
NAACP of Randolph County

## Attachment B

STATE OF NORTH CAROLINA            )  
  )  
  )       PARTNERSHIP AGREEMENT

THIS AGREEMENT, entered into this the 2<sup>nd</sup> day of March, 2022, among Randolph Telephone Membership Corporation (dba. Randolph Communications), a nonprofit entity, located at 317 East Dixie Drive, North Carolina 27203 and Randolph County, a political subdivision of North Carolina, whose principal address is located at 725 McDowell Road, Asheboro, North Carolina 27205; with each of the parties acting by and through its authorized representatives and in accordance therewith, the parties acknowledge, recite, and agree as follows:

### RECITALS:

1. The purpose and spirit of this Agreement is to facilitate the engineering, construction, and installation of high-speed broadband facilities and opportunities within Randolph County. It is the intent and purpose of entering into this Agreement to provide, promote, construct, engineer, and operate high speed broadband services within Randolph County through the collaborative efforts, initiatives, and undertaking of each of the above-named entities.
2. It is understood and agreed that Randolph Communications shall design, engineer, construct and enter into the appropriate steps, initiatives, and applications with the appropriate state and federal regulatory agencies and facilitating partners including, but not limited to NC Great Grant for the service territories within Randolph County, North Carolina, and in accordance with the plans and purposes of Randolph Communications and Randolph County Government, which shall be developed in a collaborative and cooperative manner.

NOW, THEREFORE, in consideration of the mutual covenants, conditions, and purposes as above set forth, the parties hereto agree and acknowledge the following:

1. Randolph Communications will design and apply for a NC Great Grant for service territories within Randolph County, North Carolina that are unserved. (An unserved area is defined as "being where inhabitants or businesses do not have access to high-speed broadband services.")
2. It is the objective, mission, and intent of this Agreement that Randolph Communications will endeavor to maximize the number of unserved addresses to be included in the grant application.
3. Randolph Communications shall cover all costs associated with the submission of the grant applications and will cover any additional costs beyond the grant application as may be necessary to provide services and fulfill the grant obligations.

4. As part of this Partnership Agreement, in the event a NC GREAT Grant is awarded to Randolph Communications through the NC GREAT Grant program, Randolph County agrees to provide a 15% project match up to \$300,000 in matching funding contributions with 100% of those funds coming from funds designated for broadband expansion and received by the county through the American Rescue Plan Act (ARPA). For clarity, these funds are only obligated should Randolph Communications receive an award through the NC GREAT Grant program in the first round of the NC GREAT Grant program for 2022.
5. It is further agreed that the intent and purpose of this Agreement is for the sole purpose of enabling broadband access in unserved and underserved areas wherein inhabitants or businesses do not have access to high-speed broadband services as of the date of this Agreement. It is acknowledged and agreed that upon the energizing and ability to deploy and maintain high speed broadband services, that Randolph Communications shall assume and remain the sole operating business entity of the high-speed broadband services within the above-identified territories, and nothing in this Agreement shall constitute a joint operating agreement in terms of costs or revenue sharing upon completion of this project.
6. Randolph Communications shall comply with all safety and federal, state, and local construction requirements applicable to the installation, deployment, and rendition of high-speed broadband services.
7. Each party will hold the other harmless from any and all claims, including costs, attorney fees, expenses, and damages which may occur as a result of any action, activity, negligence, and/or conduct committed by its employees arising from any third party out of the rendition of high-speed broadband services.
8. This Agreement shall be construed in accordance with the laws of the State of North Carolina and shall be binding upon the parties hereto.

*[signature page follows]*

IN WITNESS WHEREOF, the parties have hereunto set their hands and seals, the day and year first written above.

\_\_\_\_\_(SEAL)  
Kimberly L. Garner  
CEO/General Manager  
Randolph Telephone Membership Corp.  
317 East Dixie Drive  
Asheboro, North Carolina 27203

\_\_\_\_\_(SEAL)  
Darrell L. Frye  
Chairman  
Randolph County Commissioners  
725 McDowell Road  
Asheboro, North Carolina 27205

## February 24, 2022 – Annual Planning Retreat

The Randolph County Board of Commissioners met in a special session at 1:00 p.m. in the Randolph County Office Building, Meeting Room A, 725 McDowell Rd., Asheboro, NC. Chairman Darrell Frye, Vice-Chairman David Allen, Commissioner Maxton McDowell, and Commissioner Hope Haywood were present. Commissioner Kenny Kidd entered where noted. Also present were County Manager Hal Johnson, Assistant County Manager/Finance Officer Will Massie, County Attorney Ben Morgan, Associate County Attorney Aimee Scotton, Deputy Clerk to the Board Sarah Pack, and Clerk to the Board Dana Crisco.

Chairman Frye called the meeting to order and gave a brief overview of the agenda.

County Manager Hal Johnson said this is a historic time for the County in reference to issues faced. This is an informal meeting with no action taken, but it is an opportunity to give direction and discuss strategic issues impacting the County.

Mr. Johnson gave an overview of the items on the agenda and the speakers who will be present. He said Mike Fox, the attorney representing the County in the opioid litigation, had been asked to present at the retreat, but was unable to attend. He will be on the April 4<sup>th</sup> agenda to discuss the status of the opioid settlement. Mr. Johnson reminded the audience that there have been more capital projects in the past five to six years than any time in County history. He stated Chairman Frye attended the National Association of Counties (NACO) meeting and was provided with good reference information on how American Rescue Plan Act of 2021 (ARPA) funds can be used.

### **Toyota Battery Project – Update on Site Development**

Mr. Johnson introduced Kevin Franklin, Economic Development Corporation (EDC) President. Mr. Franklin introduced Crystal Gettys, Business Recruitment Director. Mr. Franklin gave an overview of the status of the Toyota Battery Project at the Megasite. The environmental permits have all been issued for the site. Ames Construction is the grading contractor selected by the NC Department of Transportation (DOT) to complete the grading work at the site. Up to 100,000 cubic yards of dirt per day will be moved during the next few weeks as grading continues. Toyota plans to begin construction on the first building in May 2022. Grading and construction will run concurrently for a time. There has been collaboration between the EDC and multiple County departments for the work on this site. Toyota Battery Manufacturing North Carolina will be the name of the plant at the site. The first hire has been made for this site. There are no other domestic Toyota battery manufacturing operations at this time. Toyota is working through the strategic planning and training processes in order to support additional economic growth in the area. There will be revenue coming to the County from taxes paid by Toyota. Mr. Franklin said the County has an Economic Development Fund supplemented by tax dollars, but the fund has not had money added recently. There is a new site, the Wall Brothers site, that needs sewer. Mr. Franklin suggested a small portion of Toyota's tax dollars be allocated back to the Economic Development Fund. As such, when new projects arise, the funds will be available to invest in the community.

Commissioner Kenny Kidd entered at 1:18 p.m.

Mr. Franklin said there is a need for workforce attraction as a component of additional industry support. There are 1750 jobs proposed in Phase One of the Toyota project. There could be as many as 5,000 jobs created by this project. There are existing manufacturers in the county that currently have openings for employees. Mr. Franklin said we need to do everything possible to be able to supply the workforce to these companies. Residential development will need to be addressed as well in order to support this workforce. There is a significant need for residential development, beyond the construction already happening in the Trinity and Asheboro areas.

Vice-Chairman Allen asked if the land at the Megasite has been conveyed to Toyota. Mr. Franklin said the land will be conveyed prior to Toyota actually starting construction, likely in early to mid-May 2022. There is a cell tower with two companies actively evaluating how to move the tower.

Commissioner Haywood said the housing situation is concerning. How do we recruit when there is no place for employees to live? There is a revival of sorts in Reidsville, Rockingham County, because there is nowhere local to live. We are even losing our own children because there is not housing available to them. County Attorney Ben Morgan said there were 35 properties for sale currently in the 27203-27205 zip codes.

Vice-Chairman Allen said there will be a need for water and sewer with additional construction. Mr. Franklin said the water table is a concern for big subdivisions. Vice-Chairman Allen said schools and other infrastructure will be needed as well.

Crystal Gettys, EDC Business Recruitment Director, said site development has been an ongoing conversation. There are several major concerns. The I-74 Industrial Center (Wall Brothers property) is under partial agreement with Samet Corporation. Environmental studies have been completed at the site. Water and sewer were “red-flagged” items. There have been discussions with municipalities to determine how to best serve the site with water and sewer. Right now, the projected cost is over \$4 million. Grants will be utilized to help fund the site. In order to qualify for a utility grant, a government agency must control the property. There will need to be collaboration with the DOT in order to address road issues. This site is a top priority as it is the furthest along in development.

There is a smaller site in Archdale that already has infrastructure in place. In the past, the EDC proposed building a speculative (spec) building. Due to the pandemic, Samet pulled back all spec building plans. The plan changed to getting the site as close to being ready for permitting as possible. Samet is working on how to position a building on the site. The architectural design and other studies are complete. Anticipated cost of a spec building now is \$90-100 per square foot, which has increased since the initial cost estimate. This site, due to its readiness, is one the EDC can submit easily for projects.

The Timmons Group is conducting a study across the county to identify potential areas for future industrial development. Infrastructure is a large consideration in selecting sites. Many state and federal grants require that a local government be in control of or own the property. As the data comes back from Timmons, property control will be a consideration.

Ms. Gettys said many communities have incentives policies. Randolph County has been very gracious over the years with offering incentives packages to new companies entering the local market. The EDC is proposing an incentives policy. This gives the EDC a tool to use when speaking with new companies regarding what the County can offer based on different parameters. If qualifications are standardized, the EDC can tell companies what they can qualify for after a public hearing. If there is a policy, less special closed sessions will be needed to discuss incentives packages. Existing industries also need our support; they are the largest taxpayers in the county. Expanding industry increases the tax based. They need to know that their growth is welcomed and supported. Large companies are great corporate citizens. The EDC has drafted an incentives policy with different levels of participation based on percentages. This is not new money; it is money returned after taxes are paid.

Site preparation is drawing in potential clients, even to very rural areas. Other communities have sites that are more prepared which is drawing in business. One rural community has plans for five spec buildings to be constructed.

Commissioner McDowell asked what “community” means. Ms. Gettys said that term could refer to the county or municipality, but predominantly another county. The community with plans for five buildings is a county.

### **Megasite Fire Protection Services**

Fire Marshal Erik Beard gave an overview of development of the Megasite in reference to proposed buildings and square footage that will need to be fire protected. There will be hazardous materials used in production which will require additional fire protection systems. There will be increased transportation needs for hazardous material by rail and road. There will be additional commercial and residential growth around the site which will increase population density.

There are 200-300 workers on site daily and increased traffic around this site. This has already led to a traffic incident involving equipment from the Megasite. Several fire departments have already begun training on specialized extrication techniques due to the nature of the specialized equipment at the site. Blasting will begin soon which requires storage for powder at the site. There will be 80,000 pounds of blasting powder stored on the site at any given time. Companies that supply this powder are trying to lessen the number of times powder will need to be shipped. Some of these blasts will use up to 15,000 pounds of powder. Up to this point, the largest blast Mr. Beard has ever seen was 5,000 pounds. The company overseeing the blasting is working to make the process as safe as possible.

Mr. Beard reviewed how the area will be protected. There are three certified heavy rescue agencies in proximity of the site, including Guilford County Squad 50, Franklinville Fire Department, and Ash-Rand Rescue. At this point, Ash-Rand is the only entity that is automatically dispatched to the site. Emergency Medical Services will be provided by Randolph Emergency Services (Bases 2, 3, and 5). There are plans for a future base in northern Randolph County in the Climax area. All of the fire departments surrounding the site are hazardous materials operations certified. The North Carolina Regional Hazardous Materials (haz-mat) Response Team is only 29.4 miles from the site. This resource is requested through state emergency management. The City of Greensboro Fire Department has two available haz-mat teams who could be contracted into provided an automatic response.

Mr. Beard said he has worked with local agencies to determine best practices for fire protection for the site. A fire station similar to the Asheboro station will likely be needed in the Julian area. As of now, the Julian Volunteer Fire Department, Climax Volunteer Fire Department, and the Town of Liberty Fire Department will serve the site. Mr. Beard provided a handout detailing the current fire protection and agency staffing levels that would serve the site (Attachment A).

Mr. Beard discussed the anticipated minimum fire response needed based on fire alarm responses and structural fire alarm responses. A second alarm will require additional response. The response can include responders from multiple locations, but the initial response should come from one location. Staffing is key.

Mr. Beard proposed several options for fire protection at the site. One option proposed that Julian Fire Department handle the area, which would not change the fire district. This Department is well established in the community. However, in the past, the department has struggled with staffing and retention. They are dependent on surrounding department to meet response demands. This Department is also rural with aged equipment, requiring a significant upfront investment. This option would require a robust contract to ensure coverage is being provided.

Another option proposes a merger between Julian and Liberty Departments. This would provide for more initial responses and a lower ISO rating. Julian is currently at a 5; Liberty is a 3 in the city and 4 in the rural area. There is potential to be a 3 or even a 2 for the entire area. There is an established relationship between these two departments. There would be more opportunity for recruitment and retention. A merged department would allow for governance by a municipal/town board. There is already a template available for mergers due to the previous merger of Randleman and Sophia Departments. However, this would require a merging and renaming of the rural district. It may not be well received in the respective communities.

An additional option includes a merger between Julian, Liberty, and Climax forming a County-owned and operated fire department and contracting with out-of-county agencies such as Greensboro.

Mr. Beard said he recommended a merger between Julian and Liberty Fire Departments.

Vice-Chairman Allen said an important consideration will be the size of the site and maneuverability in relation to travel and placement of fire resources. There may be a need for newer facilities. Mr. Beard has been in discussion with Julian officials regarding access to the site. Placement of fire services has to be a “win-win” for the citizens of the area.

Vice-Chairman Allen asked about the effect of blasting on domestic animals and wildlife in the area, and if there are any plans for communications with local landowners. Mr. Beard said the blasting powder is completely harmless without the other ignition components. However, it is highly explosive if given an ignition source. There are many regulations regarding storage. There is a process the blasting company has to complete to make notification to local landowners. Notification will denote blasting during specific times, but will not distinguish individual blasts. Mr. Beard said most of the time, there is a “boom” sound but it is muffled. It will mainly affect the areas in direct proximity to the blast area. Mr. Beard said a Level III Fire Inspector must be on site for every blast.

Commissioner Haywood asked if there is already a notification process for all citizens in Randolph County. Donovan Davis, Chief of Emergency Services, said cell phones can receive a call if the owner is signed up. Countywide landlines can be accessed with or without permission. Commissioner Haywood suggested pushing to get citizens signed up for alerts as this is a great communication avenue. Targeted messages could be sent to impacted parts of the population. Vice-Chairman Allen noted that Guilford County would need to be included also. Chief Davis said a notification radius can be set for emergency notification.

Commissioner Kidd asked what problems a merger may bring about. Mr. Beard said combining three entities would require a substantial amount of work at the fire department and County levels.

Commissioner McDowell expressed concerns about the safety of storing the powder. Mr. Beard said there are many regulations in place with particular concerns about protection from terrorism. The Bureau of Alcohol, Tobacco, Firearms, and Explosives (ATF) is heavily involved in the regulation of blasting powder storage.

### **Plans Examiner Position Request**

Mr. Beard presented a request for a Fire Plans Examiner position. He described aspects of the position including related benefits and funding. There has been a 400% increase in inspections related to new construction since 2014, including a 125% increase from 2020 to 2021. The person in this position would be involved in comprehensive plans review, consultation, permit issuance, and testing.

### **Randolph Health/American Healthcare Systems Update**

Tim Ford, Randolph Health Chief Executive Officer (CEO), gave an update on the status of Randolph Health. American Healthcare Systems (AHS) became the official owner of Randolph Health on October 1, 2021. This has been a very complex acquisition. The hospital has expanded

the number of beds available in order to accommodate COVID-19 pandemic cases. Staff have been under a lot of pressure during the pandemic. One of the largest issues the hospital faces is staffing. Mr. Ford detailed types of staff the hospital is working to recruit and plans for additional primary care practices throughout the county, as well as an outpatient care program. Mr. Ford explained the new services the hospital plans to add for the community as well, including neurology and rheumatology.

Commissioner Haywood asked if the hospital is still having trouble getting critical patients into other hospitals. Mr. Ford said it's becoming easier but there is a backlog of patients. Commissioner Haywood asked what the plans are for the Cancer Center building. Mr. Ford said there are ongoing discussions with Cone Health. The Oncology section has been moved. The building is still used for office visits and radiation treatment which is still a partnership. Right now, there are no plans as to what to do with the space after Cone builds a new facility.

Chairman Frye said that this community needs a hospital. There are board members that are required, but there have been no board meetings. The County advanced \$3 million to the hospital but doesn't know where it went. The County agreed to the Rural Healthcare Stabilization Loan (RHSL) but the hospital hasn't produced required information. Mr. Ford said a draft of the updated feasibility study has been sent to the Local Government Commission (LGC). Chairman Frye asked when the board meetings will be and when the \$12 million RHSL loan will come into play. Mr. Ford said he had plans to discuss with the Board of County Commissioners (BOCC) the seats for the board. They'll be ready for a board meeting in March. Chairman Frye said things we were told and expected haven't materialized. Mr. Ford said the study took a lot of time and asked Chairman Frye to suggest board members. Chairman Frye said board members have been suggested to Mr. Ford and attorney Faisal Gill twice now. Mr. Ford asked for the suggestions to be resent. Chairman Frye asked if funds will be drawn down immediately once available and Mr. Ford said yes; there are significant equipment needs.

Vice-Chairman Allen said the \$3 million was for capital expenses and asked how the money was used. Mr. Ford said some was used for capital but they can find things to use it for. Vice-Chairman Allen said taxpayers would like to know how funds are spent. He suggested AHS present capital outlay requests to Finance Officer/Assistant County Manager Will Massie for accounting purposes. It is very important that the Board of Directors be implemented.

Chairman Frye said there has been no contact from American Healthcare Systems (AHS) CEO Mike Sarian or Mr. Gill. It is very serious for the County to have this matter settled. Citizens expect to have a functional hospital available.

Commissioner McDowell said in the past the Board has heard how insufficient the equipment is at the hospital. He asked if upgrades have been made. Mr. Ford said some minor equipment has been upgraded, but no major upgrades have been made at this point.

### **Rural Healthcare Stabilization Loan**

Mr. Massie gave an update on the Rural Healthcare Stabilization Loan (RHSL) requirements for conditional LGC approval. The North Carolina Attorney General approves the sale of Randolph Health to American Healthcare Systems, LLC (Proposed Buyer).

The applicant, Randolph County receives an opinion from VMG Holdings LLC doing business as VMG Health that the hospital stabilization plan as presented by the Proposed Buyer demonstrates a financially sustainable health care service model for the community in which Randolph Health is located.

The applicant, Randolph County, receives 2 seats with full voting powers on the governing board of the Proposed Buyer or the entity which becomes the owner of Randolph Health for at least as long as the RHSL Loan is outstanding.

The applicant, Randolph County, shall disburse RHSL Loan funds to the Proposed Buyer by multiple draws of no fewer than 3 draws, and, for each draw down, shall receive adequate security interests in amounts and form satisfactory to the County to secure the Proposed Buyer's repayment of the RHSL Loan funds.

Mr. Massie asked the Board to consider how they would pay the debt services on the RHSL. Options include a property tax increase, article 46 sales tax, or Waste Management lease renewal. He suggested the Board begin discussing these options.

### **Cybersecurity**

Michael Rowland, Information Technology Director, gave an update on countywide cybersecurity. A security assessment was performed by the North Carolina National Guard (NCNG) working under North Carolina Emergency Management. They scanned the internal and external network, software, and hardware for vulnerabilities, as well as reviewed network configurations and server logs.

The County's security program is ever evolving as required to meet new security threats. The NCNG assessment was an excellent opportunity to see where technology of the County had progressed and where it needed to go. The Information Technology department (IT) has spent the last year making changes to address the areas identified. Some of this work was on-going at the time of the assessment. IT has completed what they could with the existing budget. IT now needs to complete projects that are outside the scope of the normal IT budget request.

Commissioner Haywood asked if this was something the County had to pay for. Mr. Rowland said it was free and the organization offered to perform a follow-up for free as well.

A vulnerability assessment and patch management solution was being implemented at the time the NCNG performed their work. IT purchased the BMC Track-IT solution in early fiscal year (FY) 2020-2021. It allows staff to automate desktop, laptop, and server OS patch installations. IT initially used it to manage updates for desktops and laptops, but have since expanded it to include

most servers. IT still updates critical servers like Public Safety manually in order to manage the downtime.

IT was able to implement a Security Information and Event Management (SIEM) solution in July of 2021. Staff can now send security logs from firewalls, anti-virus software, Microsoft 365, and critical servers to InfusionPoints. The service uses artificial intelligence (AI) to scan the logs for possible security issues. It sends any issues to the IT security team to take the appropriate action. Since implementing the SIEM there have already been 9 incidents that were identified and resolved. The service gives staff constant visibility into security logs. This saves staff from having to dedicate an incredible amount of time reviewing logs. The service provides the eyes and the advanced security knowledge that staff doesn't have and the County can't afford. The ManageEngine AD360 implementation is planned for FY22-23. This project will provide even more visibility and control in servers, file storage, and users as recommended by the NCNG.

Network port control is all about managing who and what is on the network and what they can get to. IT staff would like to implement ClearPass to meet this need. The firewall upgrade will be included in the FY22-23 technology replacement plan. The current PA3020 pair is 6 years old. IT staff are planning on upgrading to a pair of PA3220 firewalls. The new firewall software includes advanced threat detection using AI.

NCNG assessment recommended implementation of an "air gapped" backup solution to protect data backups from being destroyed if a ransomware attack were to occur. The only way to recover data during a ransomware attack without paying the ransom is to restore the data from a known good backup. Ransomware attacks target all data backups to prevent this from happening. The proposed ExaGrid solution provides this additional level of protection and also increases the amount of data that can be backed up.

One of the other findings from the NCNG assessment was the need to refine disaster recovery and incident response policies and plans. This is something that IT has been struggling to complete the past few years, and Mr. Rowland said that he feels that IT needs vendor expertise and guidance through this process.

Costs for the aforementioned security projects have been identified. Mr. Rowland is working on getting pricing on the policy and planning assistance. He would like to include these projects in the FY22-23 budget request. He thinks it is possible to get all the projects done in a year, but that depends on vendor availability.

Chairman Frye asked what the timeline for implementation would be. Mr. Rowland said, ideally, it will occur within the year but it could take several years.

Vice-Chairman Allen said if there is a data breach, the cost would be astronomical to respond and remedy the breach. Mr. Rowland said the County has cyber insurance but the cost could be

upward of one million dollars. Mr. Morgan said cyber insurance policies cover very specific things.

Commissioner McDowell asked if intelligence interference is coming from the same area. Mr. Rowland said Russia, North Korea, and Iran are big sources. These countries pose a cyber threat.

### **Infrastructure Planning**

John Grey, Wooten Company, gave an update on infrastructure planning. He detailed the project scope as follows:

#### **Phase 1**

1. Review previous studies for applicable information.
2. Project 20-year population growth for the County and each local government using NC Census data and evaluation tools provided by the State of NC.
3. Gather data on existing water and sewer customers including existing daily flows, number and type of customers and rate information.
4. Project water and sewer capacity needs based on population growth projections
5. Discuss water and sewer capacities with the local governments/system owners associated with the project requests designated as for Economic Development.
6. Project needed capacities of the local governments/system owners associated with the project requests designated as for Economic Development.
7. Meet with County Staff to review findings and considerations for decision matrix.
8. Develop decision matrix for evaluating submitted project requests.
9. Review possible funding sources for the Phase 1 projects.
10. Provide recommendation to County on project requests designated for Economic Development in a letter report.

He showed a map of water systems in Randolph County and gave statistics on existing systems in the county.

Mr. Grey reviewed the project requests that have been submitted and gave a summary of each request, which together totaled over \$21.5 million. He then showed the adjusted requests for a combined total of over \$16.1 million. He reminded the Board that it is not County water going to Toyota; it's Greensboro water.

Commissioner Allen said there are many considerations in order to manage the needed growth.

Commissioner McDowell said as generations change, large tracts of land will come available and will likely be purchased by developers. The water will need to come from somewhere.

Commissioner Haywood asked if a large-scale developer would help defray the cost of running water lines if they planned a large development. Chairman Frye said the developer would want to pick up the lines at the beginning of the subdivision. Mr. Grey said if it was supplied by Asheboro, they'd be annexed.

## **Capital Projects Update**

County Engineer Paxton Arthurs gave an overview of ongoing capital projects. He showed a site plan of the Detention Center showing the new addition and renovations. The Phase 2 E-Pod schedule has been updated to allow for replacing the smoke control system as required by the state. The phasing plans have been updated for D and F pod as well. G-Pod construction will hopefully be finished by the end of 2022. Phase 3 may also be completed by the end of the year as well. Phase 4 will finish by March 2023.

The Courthouse renovation for the Clerk of Court was divided into five phases. Phase 3 is currently being completed. Phase 4 has been started and should finish in March. Phase 5 was able to be reduced and completed.

There are two projects happening at Northgate Commons. The Dollar General (DG) and Rent-A-Center (RAC) spaces will be renovated. The RAC space will be vacated in March. The DG space is currently being renovated. The DG space will be for Child Support and the Criminal Division of the Sheriff's Office. The RAC space will house DSS in 39 offices. This is estimated to be a \$1.6 million project.

At the Historic Courthouse, the asbestos abatement is complete and the architects are wrapping up the schematic design. The budget estimate is \$2.8 million.

A space needs study is being conducted for the Health Department. Several divisions will be moved around, including WIC moving to Northgate. This project is estimated to cost \$1 million with grants funding additional costs.

The Juvenile Day Reporting Center (JDRC) building will be renovated once Child Support moves out. There will be four new classrooms with the project costing roughly \$200,000.

The Animal Shelter kennel building is complete, but there's been a delay on fencing and gates. The contractor is hiring a new subcontractor to complete the project.

## **Farm, Food, and Family Education Center**

Kenny Sherin, Cooperative Extension Director, presented plans for the Farm, Food, and Family Education Center. The Farm, Food, and Family Education Center is a dynamic, innovative, and collaborative place for people and organizations to build Farm, Food, and Family systems that strengthen economies, enhance resiliency, and build community. Mr. Sherin discussed members of the committee and gave a brief overview of the most recent committee meeting. The proposed cost of the Center is \$25 million. \$18.4 million in funding has been secured between State funding, undesignated funds, Randolph Electric Membership Corporation (REMC), and the United States Department of Agriculture (USDA). This includes a zero percent interest loan to the County. There is \$6.6 million in additional funding needed.

Mr. Sherin reviewed the schedule for the construction of the Center, up to the opening of the Center in the first quarter of 2025. This is a rough estimate of the timeline.

The Food and Family Resource Center will include Cooperative Extension and Soil and Water offices, a commercial shared-use kitchen, a demonstration/teaching kitchen, a business incubator makerspace, a digital skills lab, and a food hub/cold storage. The Training and Event Center will include space for training and events, a raw material shed, an incubator farm livestock barn, an incubator farm equipment workshop, and a training and incubator farm greenhouse. Mr. Sherin showed examples of what the Training and Event Center would look like using pictures from Union County's agriculture facility. There are several layout options on the site.

There is an operational plan in place that includes an operational team, a programming team, and a finish line funding team.

Chairman Frye asked how confident Mr. Sherin is on the timeline. Mr. Sherin says he is going by what the architect says.

Commissioner Kidd asked if the entire site will be developed or if there will be opportunity to invite future investment. Vice-Chairman Allen said the topography is unique and challenging on the site. There won't be a whole lot of leftover space. Commissioner Kidd asked if private funding options were available. Vice-Chairman Allen said it's possible.

### **Capital Improvements Plan**

Mr. Massie presented the proposed Capital Improvements Plan. The current capital improvement projects include Trinity Middle School, the Asheboro High School renovation, the Detention Center addition, and the Courthouse renovation. The Farm, Food, and Family Education Center is partially funded and the Historic Courthouse renovation and Deep River Trail are unfunded. Other unfunded identified capital needs include renovation of the Public Health building, renovation of remaining Northgate space, renovation of Juvenile Day Reporting Center building, expansion of Social Services, and an Emergency Services VIPER communication tower. Funding sources may be local pay-as-you-go financing, American Rescue Plan funds, or debt.

### **American Rescue Plan Act Funds Update**

Mr. Massie reviewed the American Rescue Plan Act (ARPA) Funds requirements and considerations. The US Treasury Final Rule included Revenue Loss Election, additional flexibility in categorical requirements (COVID-19 pandemic related response costs, negative impact response, water and sewer infrastructure, and broadband), and clarified capital projects requirements.

Revenue loss election allows local government to use \$10 million of the ARPA funds for revenue loss. These can then be used for any governmental purpose, but still require compliance with Uniform Guidelines and all other federal rules. There are still reporting and audition requirements. Mr. Massie explained the County's ARPA allocation, including \$10 million in

revenue loss and \$17,905,631 in ARPA Categorical Restricted, for a total of \$27,905,631. The County can report a revenue loss, Mr. Massie said.

Mr. Massie reviewed the 200CFR Uniform Guidelines and audit requirements. He suggested the Board adopt and implement the following required written policies:

- General Financial Management & Internal Controls Policy
- Eligible Projects Policy
- Cost Principles/Allowable Costs Policy
- Conflict of Interest Policy
- Nondiscrimination Policy
- Effort Certification Policy
- Records Retention Policy
- Procurement, Suspension & Debarment Policy
- Subaward Policy
- Property Management Policy
- Program Income Policy

The municipal auditing market is already a niche market and it is getting smaller.

Mr. Massie described the administration of ARPA funded projects. Option One would allow the County to award funds to other entities as Subgrantee, distribute funds, and contractually require their compliance with federal guidelines. The Subgrantee would bid the project, report to the County, and the County monitors compliance. Option Two would include administering the project with County staff to ensure compliance with procurement, auditing, and reporting requirements.

Suggested best uses of the ARPA funds include water and sewer improvements. Water improvements must comply with Clean Drinking Water Loan Program criteria, or projects evaluated as necessary, cost effective, and sustainable. Sewer improvements must comply with Clean Water Loan Program criteria, or projects evaluated as necessary, cost effective and sustainable. The NC DEQ has a list of Distressed Units. Trinity, Franklinville, and Ramseur are on the list. Liberty is close.

The current requested projects include:

**Community Programs**

Cooperative Extension – Community Food Systems Initiative – \$219,000

Cooperative Extension – Digital Literacy Skills Initiative – \$265,050

Tourism Development Authority – Restore Personnel to Pre-Pandemic Level – \$400,000

**Capital Projects**

Randolph County – Deep River State Trail – \$1,000,000

Town of Seagrove – Historic Luck's Cannery – \$500,000

Mr. Massie said that the Deep River Trail Project would require specific documentation since the amount requested is at or above \$1 million.

**Water & Sewer Infrastructure**

I-74 Industrial Center – Highway 311 Sewer Extension to Asheboro – \$3,800,000

Seagrove Ulah Metropolitan Water District – Little River Wastewater Extension – \$1,984,000

Seagrove Ulah Metropolitan Water District – Wastewater Plant Improvements – \$2,490,500

Mr. Massie asked if the Board wished to consider potential broadband projects if they develop. The GREAT Grant allows the County to leverage ARPA funds.

Mr. Sherin said the reason we are getting inquiries about broadband is because the State is putting out requests for proposals. Companies get more points if they partner with counties. It's up to the Board to match these organizations in order to pursue the GREAT grant. There's another grant called CAB that may be helpful as well.

Vice-Chairman Allen said people will not want to live in an area with no internet access.

Mr. Massie said funding sources to consider include ARPA Categorical Restricted (specific purpose), ARPA Revenue Loss (any government purpose), or County pay-as-you-go funding. Revenue Loss would provide \$10 million, Categorical Restricted would provide \$17,905,631, and the County has \$11,492,380 in funding available. Confidence in meeting federal requirements, administrative burden on potential sub-grantees, complexity of project (one purchase or multiple sub-grantees or contractors), and timing of certain projects are all important considerations.

The projects that are the easiest to justify using Categorical Restricted ARPA funds include direct COVID-19 related expenditures, certain public safety personnel costs, community programs, sewer infrastructure, and broadband development.

The projects that are the easiest to justify using Revenue Loss ARPA funds include capital projects such as Public Health building improvements, an Emergency Services tower, and water infrastructure.

The projects that are the easiest to justify using County funding are capital projects such as the Historic Courthouse renovation, Farm, Food, and Family Education Center, Deep River Trail connections, Historic Luck's Cannery, and other small County pay-as-you-go projects.

If these are moved to County funded projects, many hoops are eliminated. Mr. Massie made suggestions for the Board to consider at their March regular meeting.

Chairman Frye asked for clarification regarding the State reporting process. Mr. Massie said there is a requirement to document decision making, but there could be additional reporting requirements at the federal level.

**Budget Priorities for FY 2022-2023**

Mr. Massie said that 93.02% of the budget for property tax collections was collected through January 31, 2022, as compared to 92.50% collected through January 31, 2021. Vehicle tax collections are up 4.8% through January. The sales tax distributions for July through November sales are 14% ahead of fiscal year 2021.

There is an estimated 2.33% increase in employee health plan costs expected in FY22-23, totaling a cost of \$225,000. There is an expected proposed 12.15% increase in the NC Local Government Retirement System for the FY23, totaling \$400,000. A 1% cost of living pay plan adjustment would total \$517,000 before any new positions are added. A 1% education increase would total \$305,997.

Assumed priorities for FY22-23 include anticipated increases in retirement and health care costs and Cost of Living Adjustment for employees. Mr. Massie asked the Board to consider positions that improve effectiveness of County operations based on expanding service needs. Debt service for the Rural Healthcare Stabilization Loan will also need to be funded.

The original contract payment for the Landfill lease is \$1 million. With an inflation adjustment, this amount increases to \$1,195,000. The variable tonnage revenues won't be known until the distribution is received in July.

**Open Discussion**

Chairman Frye said there will be an opioid litigation update on the April regular meeting agenda.

Vice-Chairman Allen said the Farm, Food, and Family Education Center Committee would like to feel more secure about the \$5 million in funding supplied by the County. Mr. Massie said he doesn't know what other needs may come up, but it would be okay to carve out some County funds for the Center.

**Adjournment**

Hearing no further business, Chairman Frye adjourned the meeting at 6:03 p.m.

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Darrell Frye, Chairman

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David Allen

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Kenny Kidd

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Maxton McDowell

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Hope Haywood

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Sarah Pack, Deputy Clerk to the Board

## Current Fire Protection at Mega Site

### Julian Fire Department (Primary)

ISO Class 5  
0.9 miles from site  
.14 tax rate

#### Approximate Annual Income

Randolph - \$132,000  
Guilford - \$111,000  
Other - \$42,000  
Total - \$285,000

#### Staffing

5 part-time paid Firefighters  
1 part-time paid Chief  
19 Volunteers

\*Typically staffed with 1 paid staff M-F 8:00am-5:00pm

#### Apparatus

1 – Engine  
1 – Reserve Engine  
1 – Tanker  
1 – Squad Truck  
1 – Brush Truck

**Notes:** Small rural department with limited resources and limited response capabilities. Have struggled with responses in the past but have worked hard to improve over the past couple of years. Works very closely with Liberty Fire Department to ensure adequate coverage is maintained. During the 2021 calendar year, Liberty Fire Department assisted Julian with nearly 20% of their calls inside Randolph County. Board of Directors consists of citizens from within the district along with fire membership representation. Board is friendly and easy to work with.

Liberty Fire Department

ISO Class 3/4  
5.1 miles from site  
.15 tax rate

Approximate Annual Income

Randolph - \$235,000  
Liberty - \$291,000  
Total - \$526,000

Staffing

3 full-time paid Firefighters (24/7)  
1 full-time paid Firefighter (M-F 8:00am-5:00pm)  
1 full-time paid Chief  
2 part-time Firefighters  
12 Volunteers

\*Typically staffed with 2 paid staff 24/7. Maintains 4 paid staff M-F 8:00am-5:00pm

Apparatus

1 – Engine  
1 – Reserve Engine  
1 – Ladder Truck  
1 – Tanker  
1 – Brush Truck

**Notes:** Small combination department serving both rural and municipal district. Equipment and apparatus up to date and well maintained. Limited staffing but well trained with some experience with larger industrial facilities. Strong operational department. Governed by the Town Board. Town Board currently has two retired Fire Chiefs and a retired Greensboro Battalion Chief serving.

### **Climax Fire Department**

ISO Class 4

4.2 miles from site (Station 35)

7.3 miles from site (Station 42)

.15 tax rate

### **Approximate Annual Income**

Randolph -\$810,000

Guilford - \$200,000

Total - \$1,010,000

### **Staffing**

9 full-time paid Firefighters (24/7)

1 full-time paid Chief

10 part-time Firefighters

21 Volunteers

\*Typically staffed with 2 paid staff 24/7 at Station 35 and 1 paid staff 24/7 at Station 42.

Maintains a total of 5 paid staff on duty M-F 8:00am-5:00pm.

### **Apparatus**

2 – Engines

1 – Reserve Engine

2 – Tankers

1 – Brush Truck

2 – Squad Trucks

1 – Service/Rescue Truck

**Notes:** Combination rural department serving a 47 square mile district consisting mostly of residential properties. Equipment is up to date and well maintained. Personnel are well trained. Strong operational department with good organization. Limited experience with large industrial facilities. Lumber Company and High School are the only large facilities within the district. Board of Directors is comprised of citizens from within the district.

## **Other Available Resources**

### **Franklinville Fire Department**

13.4 miles from site

Heavy Rescue Truck (NC Heavy Rescue Certified)

Full-time paid staff 24/7

### **Ash-Rand Rescue & EMS**

20.1 miles from site

Heavy Rescue Truck (NC Rescue Certified)

Volunteer staff

### **Guilford County Emergency Services Squad 50**

12.9 miles from site

Heavy Rescue Truck (NC Rescue Certified)

Limited Haz-Mat capabilities

Fire Operations Support

Full-Time paid staff 24/7

### **NC Regional Haz-Mat Response Team (RRT-5)**

29.4 miles from site

NC-DPS 24/7 fully staffed Hazardous Material Response Team

### **City of Greensboro Fire Department Haz-Mat Team**

15.1 miles from site

24/7 fully staffed Haz-Mat Team

1 of 2 teams within the City of Greensboro

## Special Meeting – March 22, 2022

The Randolph County Board of Commissioners met in special session at 4:00 p.m. in the 1909 Randolph County Historic Courthouse Meeting Room, 145 Worth Street, Asheboro, NC. Chairman Darrell Frye, Vice-Chairman David Allen, Commissioner Kenny Kidd, Commissioner Maxton McDowell, and Commissioner Hope Haywood were present. Also present were County Manager Hal Johnson, Assistant County Manager/Finance Officer Will Massie, Deputy Clerk to the Board Sarah Pack, and Clerk to the Board Dana Crisco. The meeting was livestreamed on Facebook and YouTube.

Chairman Frye opened the meeting and explained the purpose of the meeting. He said it was to hear presentations for partnering with broadband companies in the NC GREAT (Growing Rural Economies with Access to Technology) Grant for providing broadband service in unserved and underserved areas of the county. He introduced Kenny Sherin, Cooperative Extension Director, and explained his work within the county with broadband. Chairman Frye stated that Assistant County Manager/Finance Officer Will Massie would give an update on the Rural Healthcare Stabilization Program.

### **NC Great Grant Applications**

County Manager Hal Johnson introduced Joey Stephenson from NorthState to present their request for the NC GREAT Grant. Mr. Stephenson explained that NorthState had proposed to serve 1827 homes in the county with broadband service. He mentioned that an area identified by the Commissioners as unserved on Fuller Mill Road had been included in that count. In serving those homes, NorthState is asking for a \$250,000 match from the County using American Rescue Plan Act (ARPA) funds. NorthState would finance \$2.5 million for a total build out of \$6.3 million.

Mr. Johnson asked what the timeline for this project would be. Mr. Stephenson said that it was his understanding that the bid could be awarded as early as May 2022. Once the award was announced, there would be a two-year building phase allowed. It is the intent of NorthState to start immediately and possibly finish before the two-year timeframe.

Mr. Johnson asked what kind of cable this is. Mr. Stephenson stated that it is fiber-to-the-home.

Chairman Frye asked if NorthState was already expanding their service. Mr. Stephenson confirmed that they were.

Commissioner Haywood stated that residents she had spoken to on Fuller Mill Road had been promised fiber internet service over seven years ago. She wanted to be sure that service expansion was really going to occur with the GREAT Grant. Mr. Stephenson said he could not speak to that promise but he reassured her that the Grant was for unserved areas.

Commissioner Allen asked if there would be additional grants available. Mr. Stephenson confirmed that after the GREAT Grant, there would be a Counties Accessing Broadband (CAB) Grant to work directly with Counties for obtaining broadband service.

Chairman Frye added that the use of ARPA funds and would keep the County from having to use its own funds. Mr. Stephenson agreed and explained that the State wanted those funds to be used to make a grant match. With the ARPA match, the State would fund up to 85% of the project up to \$4 million.

Commissioner Haywood asked if a house was off the road a considerable distance, would fiber still be run to that home. Mr. Stephenson stated that has been factored into the proposal.

Mr. Johnson introduced Steve Brewer from Lumen (formerly CenturyLink). Mr. Brewer explained that Lumen was going to be acquired by BrightSpeed in the late summer. Headquarters for BrightSpeed will be in North Carolina. He will be an employee of BrightSpeed.

Mr. Brewer said that Mr. Stephenson had explained the NC GREAT Grant. He did speak of the CAB Grant. It is his understanding that NCDIT (North Carolina Department of Information Technology) plans to announce the recipients in June. After that time, the two-year timeframe will require regular reporting and updates. Total cost of the proposed project would be \$4.6 million. Lumen/BrightSpeed is asking that the County provide a match up to \$500,000, with 100% ARPA Funds. Lumen/BrightSpeed will provide \$1 million towards the project.

Chairman Frye asked about two other tiers that had been provided during the presentation presented prior. He was confirming that the NC Great Grant application was for just the one presented here. He also asked if those tiers could be explored for a CAB Grant. Mr. Brewer said that the other tiers could be part of the GREAT Grant but it was indicated to him that the first tier would be most cost effective for the County. He stated that the other tiers could certainly be used with the CAB Grant.

Mr. Johnson inquired about the corporate structure for Lumen/BrightSpeed. Mr. Brewer said that in the market in the Randolph County area, they were known as CenturyLink. Apollo Global Management has committed to buy Lumen in 20 states and will be known as BrightSpeed. BrightSpeed will leverage their own funds for an initial build in the market.

Commissioner Haywood asked how the areas were chosen for their proposal. Mr. Brewer stated that much of the data is from their own services. The State has data available to help identify those areas that need service.

Chairman Frye expressed some concern over the transition for Lumen and that the match amount was the greatest. Commissioner Allen added that this is not the last opportunity for funding. He was still uncertain about BrightSpeed being new. There was also a larger match and fewer homes served. He did state that the State would be responsible for choosing a grant recipient.

Mr. Brewer asked to address the change in ownership. He stated that the executives being chosen have proven track records with broadband. He reassured the Board that BrightSpeed would be a competitor in the market for broadband service.

*On motion of Allen, seconded by Haywood, the Board voted 5-0 to partner with NorthState on a NC GREAT Grant for extending broadband service to underserved areas as presented.*

Chairman Frye moved that the Board not partner with Lumen/BrightSpeed on a NC GREAT Grant for extending broadband service to underserved areas as presented. This motion died without a second.

**Rural Healthcare Stabilization Plan**

Will Massie, Assistant County Manager/Finance Officer, said the study conducted by VMG has finally been submitted to the Local Government Commission (LGC). He hopes it will be approved within the next couple of months.

Chairman Frye said this process has gone on for a long time. The VMG Study was not held up by Randolph County. VMG was to provide a revised version of the feasibility study to indicate that \$12 million would be sufficient for stabilization. The new Randolph Health Board of Directors had their first meeting a few weeks ago. Commissioner Allen and Chairman Frye are on that Board as required by the LGC for funding. UNC Healthcare was responsible for vetting the application for the funding from the State. Cone Health is still looking for property to build a new Cancer Center. The City of Asheboro will not extend utilities across Highway 73/74.

Commissioner Allen stated that \$3 million had already been advanced but this Board does not know what that money has been used for.

Commissioner McDowell asked how the money will be spent in the future. Both Mr. Massie and Commissioner Allen said that funds will be disbursed by reimbursement for invoices.

Chairman Frye mentioned issues with the hospital once it was taken over by American Healthcare Systems such as reimbursement by Medicare and Medicaid, insurance coverage denial by the hospital that needed to be resolved, and the involvement of the old Board which included the consultant, Louis Robicheaux, who was hired to restructure the hospital.

Commissioner McDowell asked how the County would be reimbursed for the \$3 million that had been advanced. Chairman Frye said it would be taken with the first draw down of the loan.

Chairman Frye reminded the Board of the Special Economic Development Public Hearing on Friday, March 25<sup>th</sup>, 12:00 p.m. at the City of Asheboro Public Works Building.

**Adjournment**

*At 4:43 p.m. on motion of Allen, seconded by Haywood, the Board voted 5-0 to adjourn.*

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Darrell Frye, Chairman

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David Allen

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Kenny Kidd

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Maxton McDowell

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Hope Haywood

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Dana Crisco, Clerk to the Board

## March 25, 2022 – Special Joint Meeting – Economic Development

The Randolph County Board of Commissioners met in a special meeting at 12:00 p.m. in the City of Asheboro Public Works building at 1312 N. Fayetteville Street, Asheboro, North Carolina 27203. Chairman Darrell Frye, Vice-Chairman David Allen, and Commissioner Kenny Kidd were present. Commissioner Maxton McDowell and Commissioner Hope Haywood were absent. Also present were Assistant Manager/Finance Officer Will Massie, Associate County Attorney Aimee Scotton, Clerk to the Board Dana Crisco, and Deputy Clerk to the Board Sarah Pack. County Manager Hal Johnson was absent. Also present were Asheboro Mayor David Smith, Asheboro City Council Members Charles Swiers, Walker Moffitt, Kelly Heath, Clark Bell, Bill McCaskill, and Jane Redding. Also present with the City of Asheboro were City Manager John Ogburn, Finance Officer Debbie Reeves, Attorney Jeff Sugg, City Clerk Holly Doerr, and Deputy City Clerk Tammy Williams. City Council member Eddie Burks and County Attorney Ben Morgan were absent.

Chairman Frye called the meeting to order for the County at 12:05 p.m.

### **Public Hearing**

At 12:06 p.m., Chairman Frye opened the Public Hearing on behalf of the County.

Kevin Franklin, Economic Development Corporation (EDC) President, said Project Jetson (for the company Technimark) is contemplating an expansion of its operations in Asheboro. This project remains competitive with other locations, and an incentive offer will factor into Technimark's consideration of Asheboro and Randolph County as the location for its expansion project.

Technimark is a full-service solutions provider to users of plastic products. The company started out in 1983 as a small industrial molder in Asheboro and today is one of the largest independent injection molders in the world. In the United States, Technimark has sites in North Carolina, West Virginia, Pennsylvania, and Texas. Internationally, they have four sites in Mexico, three in Europe and one in China. The company has experienced growth in its core target markets and is considering an expansion.

Asheboro is Technimark's global headquarters, where the company operates a large campus composed of 7 manufacturing buildings and a number of warehouses totaling over one million square feet. The company is Randolph County's largest private employer, the largest injection molder headquartered in the Southeast U.S., and a top 10 injection molder in North America.

If Asheboro is chosen for the expansion project, Technimark will retain 1,435 current jobs and create 220 new jobs; the average annual wage of the new jobs would be \$44,290, exceeding Randolph County's current private sector average wage of \$40,522. The company is contemplating the purchase of a building in Asheboro. Technimark's total investment for the project would be \$62 million dollars, including \$54 million in machinery and equipment.

The EDC is proposing a total local incentive package of \$950,000 paid in five annual installments, equally divided between the City of Asheboro and Randolph County.

Specific to the City of Asheboro, Technimark is contemplating construction of a new rail spur to serve the property under consideration, and the company is eligible for a \$250,000 rail grant from the NCRRT (North Carolina Railroad) Invests program. Should Technimark proceed with expansion plans in Asheboro and formally request NCRRT funding, the city would serve as the applicant for this program and would enter into separate agreement with Technimark for the NCRRT Invests program.

The EDC believes that the Technimark expansion project is an exceptional economic development project for the city and county which would increase the value of the building, generate significant investment in new machinery and equipment, and result in the creation of 220 quality new jobs. Therefore, the EDC requests that the city and county approve the resolution offering \$950,000 in local incentives to encourage company decision-makers to expand in Asheboro. The EDC also requests that City Council approve the resolution authorizing the city to partner with the North Carolina Railroad to apply for grant funding for the rail spur.

Mr. Franklin read aloud a statement from Fred Ritchey, Vice President of Corporate Development for Technimark.

Chairman Frye asked if the NCRRT will contribute to the cost of the project. Mr. Franklin said the NCRRT would contribute \$250,000. There is also potential for collaboration with the North Carolina Department of Transportation. The railroad portion of the project will be with the City of Asheboro as the applicant. The County does not participate in that.

Vice-Chairman Allen said the investments offer has five parts and asked if those parts coincide with the projected five-year length of the project. Mr. Franklin explained the setup of the contract and said there will likely be some leeway on the length of the project in relation to incentives payouts. This is based on anticipated job creation and investment.

**Jeff Morado**, citizen of Asheboro, asked if employment levels will change if Technimark chooses an alternate location. Mr. Franklin said losing positions is not anticipated.

After hearing no additional comments, Chairman Frye closed the Public Hearing at 12:26 p.m.

*On motion of Kidd, seconded by Allen, the Board voted 3-0 to adopt a Resolution Authorizing the County of Randolph to Enter into an Economic Development Incentives Contract with Technimark, LLC., as follows:*

***RESOLUTION AUTHORIZING THE COUNTY OF RANDOLPH TO ENTER INTO AN ECONOMIC DEVELOPMENT INCENTIVES CONTRACT***

***WHEREAS***, Section 158-7.1 of the North Carolina General Statutes authorizes a county to undertake an economic development project by extending assistance to a company in order to cause the company to locate or expand its operations within the county; and

**WHEREAS**, the Board of Commissioners of Randolph County has held a public hearing to consider whether to participate in an economic development project that will result in the County of Randolph (the "County"), the City of Asheboro (the "City"), and Technimark LLC, and all related entities, (the "Company") approving an economic development incentives package whereby the County and the City each contribute up to four hundred seventy-five thousand dollars (\$475,000.00) for a total expenditure of up to nine hundred fifty thousand dollars (\$950,000.00) to or on behalf of the Company to offset the costs of the Company's expansion of its production facility in the City of Asheboro, Randolph County, North Carolina; and

**WHEREAS**, said incentives shall be granted pursuant to an economic development incentives contract as provided in Section 2 of this resolution, said contract to be inclusive of the local match requirements for any and all grant funding awarded to the project; and

**WHEREAS**, upon the completion by the Company of the proposed project, the Company will have generated new value/investment in real and personal property and equipment associated with the project in an amount equal to or in excess of sixty-two million dollars (\$62,000,000.00), maintained one thousand four hundred and thirty-five (1,435) currently existing jobs, and created a minimum of two hundred twenty (220) new full-time jobs in the County and City; and

**WHEREAS**, this economic development project will stimulate and stabilize the local economy, promote business in the County and City, and result in the creation of a significant number of jobs in the County and City; and

**WHEREAS**, the County has in its General Fund available revenues sufficient to fund this economic development project;

**NOW, THEREFORE, BE IT RESOLVED** by the Board of Commissioners of Randolph County, this 25th day of March, 2022, as follows:

**Section 1.** The County is authorized to expend up to four hundred seventy-five thousand dollars (\$475,000.00) of County funds for the Technimark economic development project.

**Section 2.** The expenditures authorized in Section 1 above will be paid to the Company pursuant to a performance-based incentive contract. In addition to the standard terms found in contracts that the County routinely executes in the ordinary course of business, the economic development incentives contract entered into by and between the County, the City, and the Company must contain the following essential terms and conditions:

- a. The total payment made to or on behalf of the "Company," under this contract shall not exceed nine-hundred fifty thousand dollars (\$950,000.00).
- b. Fifty-percent of the contract amount will be paid by the County, and the other fifty-percent of the contract amount will be paid by the City.
- c. The contract amount will be paid in equal installments over a period of five (5) years to coincide with the Company's satisfactory completion of certain performance requirements. The said performance requirements include, but are not limited to, the following:

- i. The Company must deliver to the County and the City written certification that the actual value of new investment by the Company in real and personal property and equipment in connection with this project equals or exceeds twelve million dollars (\$12,000,000.00) and must provide Employment Security Reports to the County and the City evidencing the retention of one thousand four hundred thirty-five (1,435) existing jobs and the creation of six (6) new full-time jobs located in the City of Asheboro, Randolph County. The written certification of the actual value of the new investment shall further certify that said new investment is located within the corporate limits of the City of Asheboro, Randolph County; and*
- ii. The Company must deliver to the County and the City written certification that the actual value of new investment by the Company in personal property and equipment in connection with this project equals or exceeds an additional eleven million dollars (\$11,000,000.00) and must provide Employment Security Reports to the County and the City evidencing the creation of an additional forty-seven (47) new full-time jobs located in the City of Asheboro, Randolph County. The written certification of the actual value of the new investment shall further certify that said new investment is located within the corporate limits of the City of Asheboro, Randolph County. Additionally, the Company must provide written certification that the Company has not reduced its level of operations in the County and the City since the date of the immediately preceding installment payment. By way of illustration and without limitation, the Company shall be deemed to have reduced its level of operations in the County and the City if the Company fails to maintain the entirety of retained and newly-created jobs referenced in Paragraph (i) above; and*
- iii. The Company must deliver to the County and the City written certification that the actual value of new investment by the Company personal property and equipment in connection with this project equals or exceeds an additional thirteen million dollars (\$13,000,000.00) and must provide Employment Security Reports to the County and the City evidencing the creation of an additional fifty-five (55) new full-time jobs located in the City of Asheboro, Randolph County. The written certification of the actual value of the new investment shall further certify that said new investment is located within the corporate limits of the City of Asheboro, Randolph County. Additionally, the Company must provide written certification that the Company has not reduced its level of operations in the County and the City since the date of the immediately preceding installment payment. By way of illustration and without limitation, the Company shall be deemed to have reduced its level of operations in the County and the City if the Company fails to maintain the entirety of retained and newly-created jobs referenced in Paragraph (ii) above; and*

*iv. The Company must deliver to the County and the City written certification that the actual value of new investment by the Company in personal property and equipment in connection with this project equals or exceeds an additional thirteen million dollars (\$13,000,000.00) and must provide Employment Security Reports to the County and the City evidencing the creation of an additional fifty-seven (57) new full-time jobs located in the City of Asheboro, Randolph County. The written certification of the actual value of the new investment shall further certify that said new investment is located within the corporate limits of the City of Asheboro, Randolph County. Additionally, the Company must provide written certification that the Company has not reduced its level of operations in the County and the City since the date of the immediately preceding installment payment. By way of illustration and without limitation, the Company shall be deemed to have reduced its level of operations in the County and the City if the Company fails to maintain the entirety of retained and newly-created jobs referenced in Paragraph (iii) above; and*

*v. The Company must deliver to the County and the City written certification that the actual value of new investment by the Company in personal property and equipment in connection with this project equals or exceeds an additional thirteen million dollars (\$13,000,000.00) and must provide Employment Security Reports to the County and the City evidencing the creation of an additional fifty-five (55) new full-time jobs located in the City of Asheboro, Randolph County. The written certification of the actual value of the new investment shall further certify that said new investment is located within the corporate limits of the City of Asheboro, Randolph County. Additionally, the Company must provide written certification that the Company has not reduced its level of operations in the County and the City since the date of the immediately preceding installment payment. By way of illustration and without limitation, the Company shall be deemed to have reduced its level of operations in the County and the City if the Company fails to maintain the entirety of retained and newly-created jobs referenced in Paragraph (iv) above.*

- d. The contract must provide the County and the City with a means of recouping a portion of the contract amount if the Company's facilities do not remain in full operation, maintaining the newly created jobs referenced above, for a period of five (5) years immediately following the date on which the final installment of the contract amount is paid to the Company.*
- e. If the Company does not remain in full operation during this five (5) year period, a portion of the incentive money must be returned. The amount to be returned shall decrease on a pro-rated amount for each year of said period that the company remains in full operation in the City and County. Any amounts returned by the company in this manner shall be divided equally between the County and the City.*

**Section 3.** *The Chairman of the Randolph County Board of Commissioners is hereby authorized to execute on behalf of the County of Randolph a contract drafted in accordance with the provisions of this resolution and any other documents necessary for the implementation of this economic development project.*

**Adjournment**

*At 12:29 p.m., on motion of Allen, seconded by Kidd, the Board voted 3-0 to adjourn.*

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Darrell Frye, Chairman

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David Allen

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Kenny Kidd

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Sarah Pack, Deputy Clerk to the Board

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: Will Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Applications for NC Education Lottery Capital Grants -

- 2021-22 Debt Service for Teachey School Expansion (2013B LOBS)
  - 2021-22 Debt Service for Providence Grove High School (2013B LOBS)
- 

Randolph County has been using the available proceeds of the NC Lottery for a portion of required principal and interest costs on certain school related debt. Funds of \$300,000 are requested for the Asheboro City School portion of the debt service. The Randolph County Schools application is for \$1,300,000.

Both Boards of Education have approved their project applications for 2021-22. These joint applications also require the approval of the Board of Commissioners.

Please approve the two Lottery project applications and authorize the Chairman to sign them. Lottery revenues are already included in the current General Fund budget.



March 15, 2022

TO: Dana Crisco, Clerk to the Board  
Randolph County Board of Commissioners

FROM: Tammy Wall, Director

SUBJECT: Workforce Development Board Member Re-Appointment

Regional Partnership Workforce Development Board is submitting a membership re-appointment request for Chris Harrington (Elastic Therapy—Asheboro, NC) representing the business sector. Mr. Harrington is currently serving an active role representing Randolph County on the Workforce Development Board. His term of appointment will be for three years. I would appreciate you including this re-appointment request for the next Randolph County Board of Commissioners agenda.

If you have any questions, please do not hesitate to contact me at (336) 629-5141.

Kind Regards,

**Tammy Wall**

Director, Regional Partnership Workforce Development  
NC Works

(336) 629-5141 office  
(336) 707-4682 mobile  
[twall@regionalcs.org](mailto:twall@regionalcs.org)

Regional Partnership Workforce Development  
Post Office Box 487  
109 N. Main St.  
Randleman, NC 27204-1883

# Randolph County Soil & Water Conservation District

2222 A South Fayetteville Street ♦ Asheboro, North Carolina 27205  
Phone: (336) 318-6490 ♦ Fax: (336) 636-7691

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## Memorandum

Date: March 29, 2022

To: Hal C. Johnson

From: Kaitlyn Johnson

Re: Board of County Commissioners Meeting- April 4, 2022

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The Randolph Soil and Water Conservation District will be applying for the Streamflow Rehabilitation Assistance Program in the amount of \$3,076,290. This is a new program that aims to reduce flooding across the state's waterways by protecting and restoring the integrity of the drainage infrastructure. If awarded funds through this program, equipment will be needed to implement these funds during the upcoming budget cycle.

The funds from the grant would be used to remove the vegetative debris from stream segments and disposed of outside of the 100-year floodplain. The grant will also allow for the management of beavers to address the ongoing issues they can cause. Soil and Water staff have worked to identify and target viable projects in both urban and rural areas of the county that are causing significant flooding issues.

The Randolph Soil and Water District Board would like to request the support of the County Commissioners in our application for this project.

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*Yours for Life*

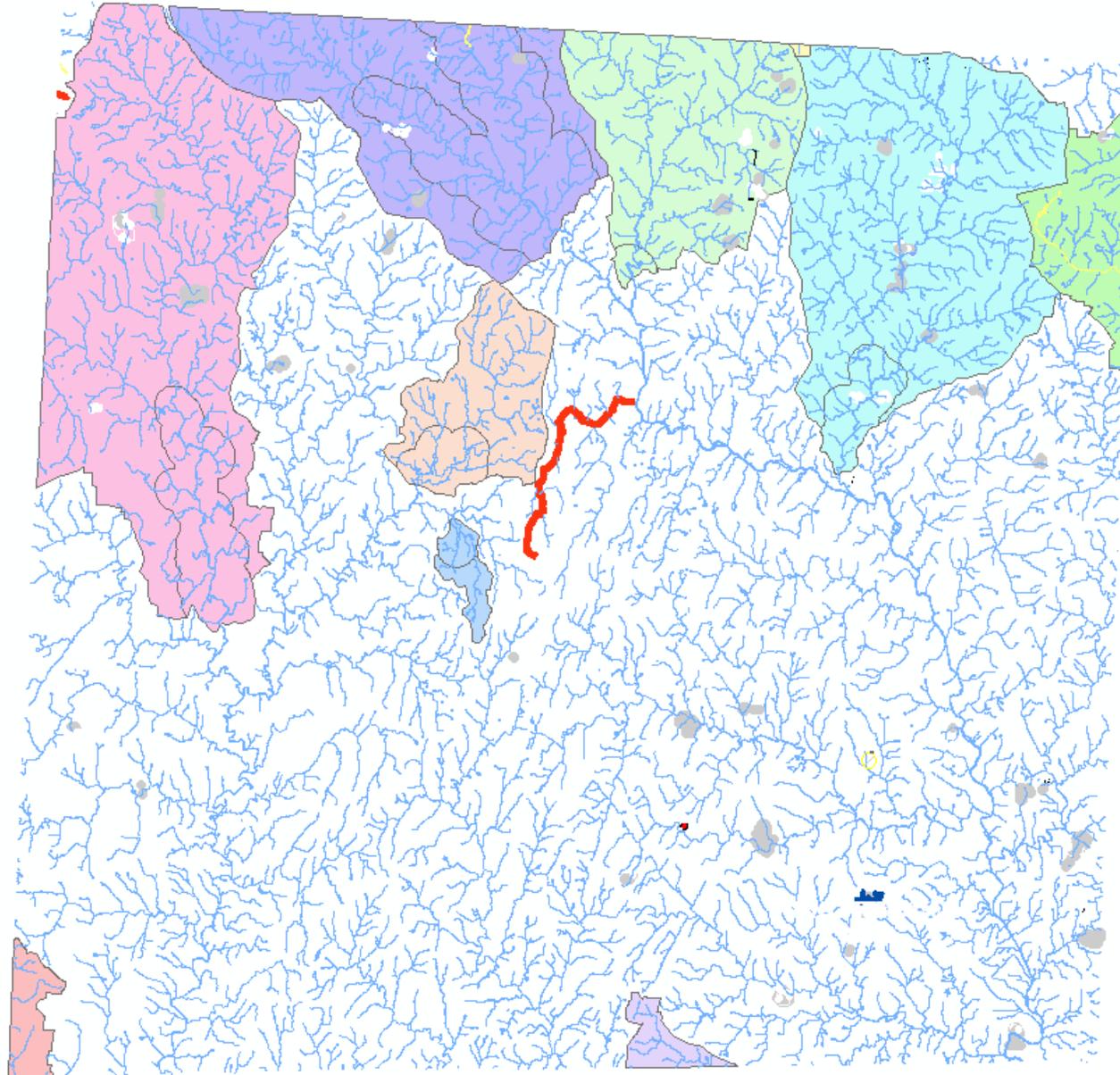


# Randolph Soil and Water Conservation District

StRAP Program Initiative



Randolph County  
Watersheds  
and Blue Line  
Streams



Two River Basins:  
Cape Fear and  
Yadkin-PeeDee



Upper Back Creek



Ut Muddy Creek

# Polecat Creek



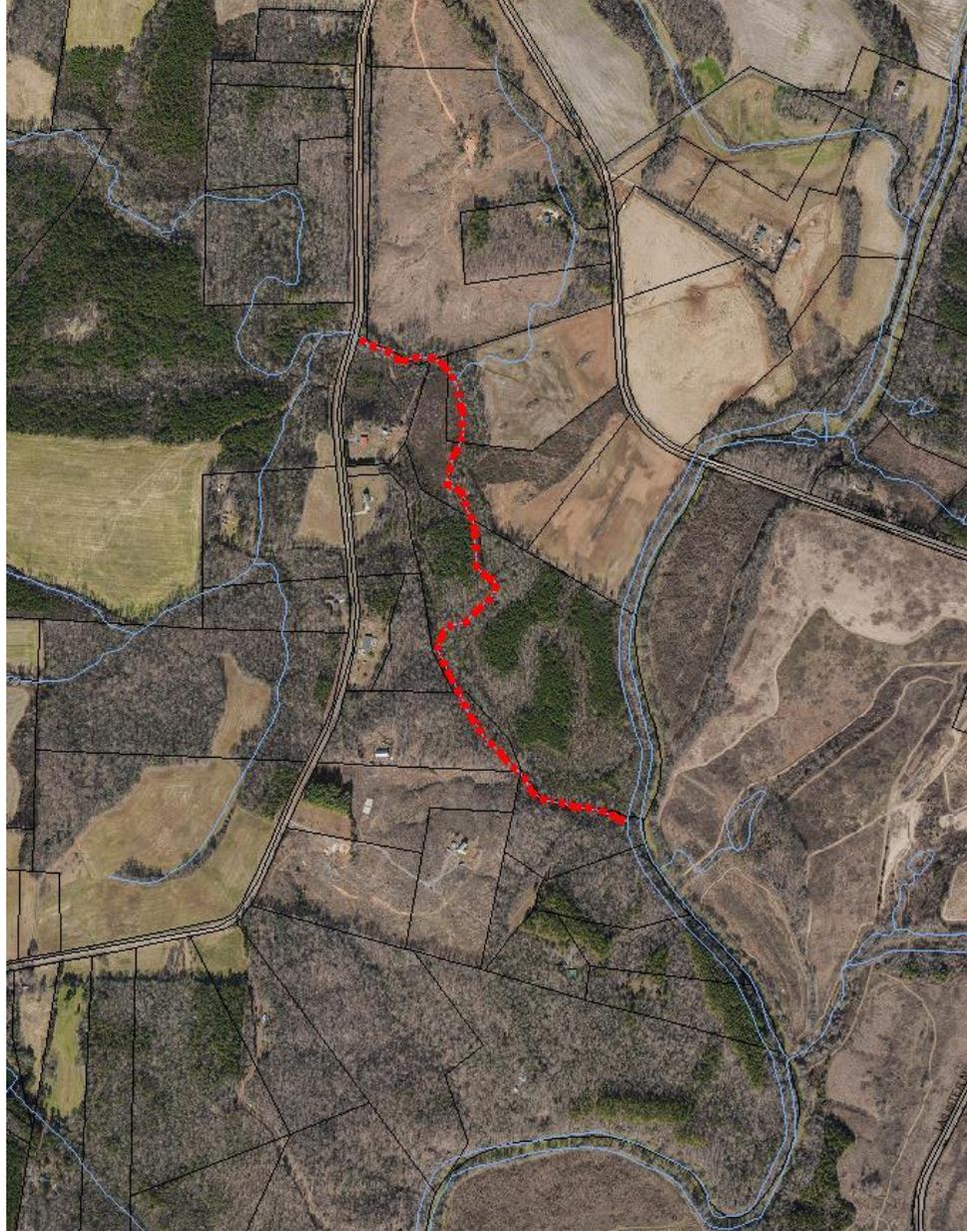


Potential Polecat Creek  
Removal



Flood Plain Overview

**Potential Laniers Creek  
Removal**

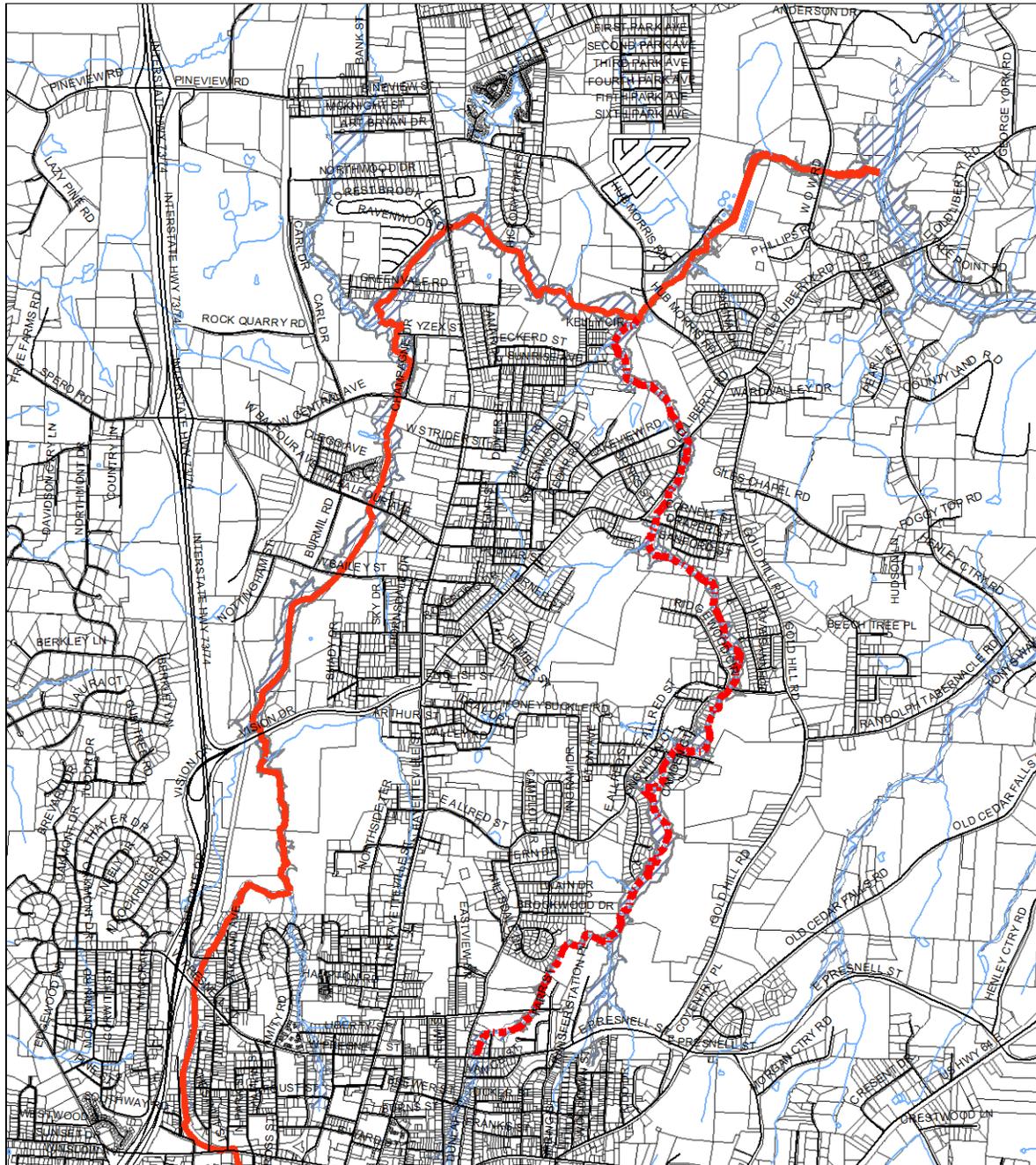








# Potential Penwood Branch Removal (City of Asheboro)



- 303d Listed Stream
- Potential Stream Debris Segment

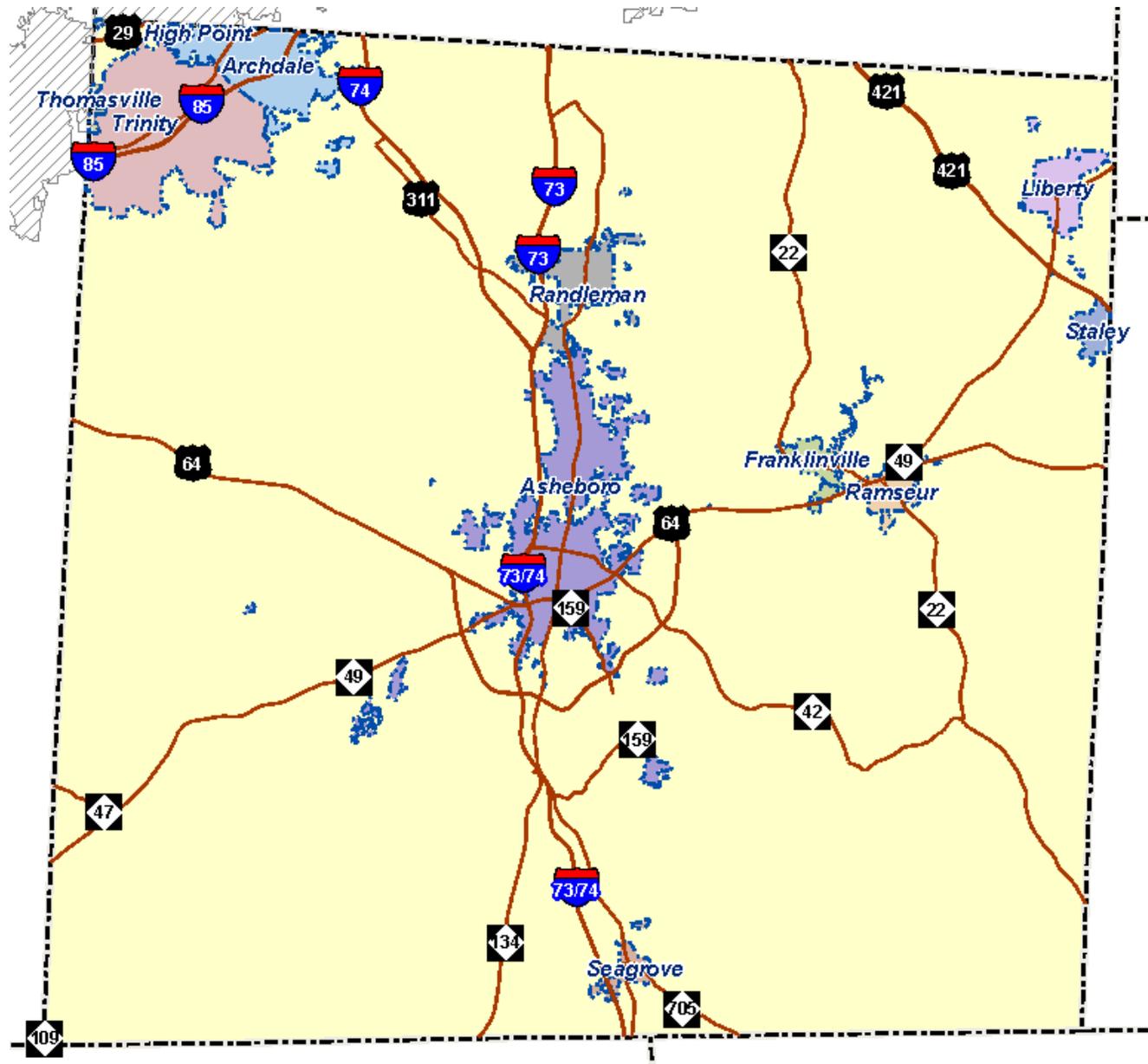
## Penwood Branch



**Potential Penwood  
Branch Removal at  
Old Liberty Road**  
(City of Asheboro)



- Road flooding
- Homes flooding
- Sewer easements flooding



## Randolph County Soil & Water Conservation District

### Stream Debris Removal Ranking Form

Stream Segment Name: \_\_\_\_\_  
 Date: \_\_\_\_\_  
 Location: \_\_\_\_\_  
 How will debris be disposed of? \_\_\_\_\_

### Key Considerations:

- Beaver Dams
- Ease of Access
- Public Benefit
- How will debris be removed from the floodplain?

Length of Stream recommended for debris removal _____ ft	<1000 ft = 5 points 1001-2000 ft = 10 points >2000 ft = 20 points	
Known Beaver Dams in Stream Segment	Yes = 10 points No = 0 points	
Can debris be removed from the bank by machine, without entering stream?	Yes = 20 points No = 0 points	
Ease of Access (more property owners = less ease of access, distance off the road)	1 = least accessible 10 = easily accessible	
Is the stream part of a municipal watershed?	Yes = 20 points No = 0 points	
Does the stream segment feed or is listed on the Impaired/Impacted or 303d List?	Yes = 20 points No = 0 points	
Size of Watershed	_____ acres (1 point/acre)	
Estimated percent Blockage and potential blockage	_____ % (1 point %)	
Distance to Downstream Man-Made Features _____ ft	<100 ft = 20 points 101-500 ft = 10 points >500 ft = 5 points	
	<b>Total points:</b>	

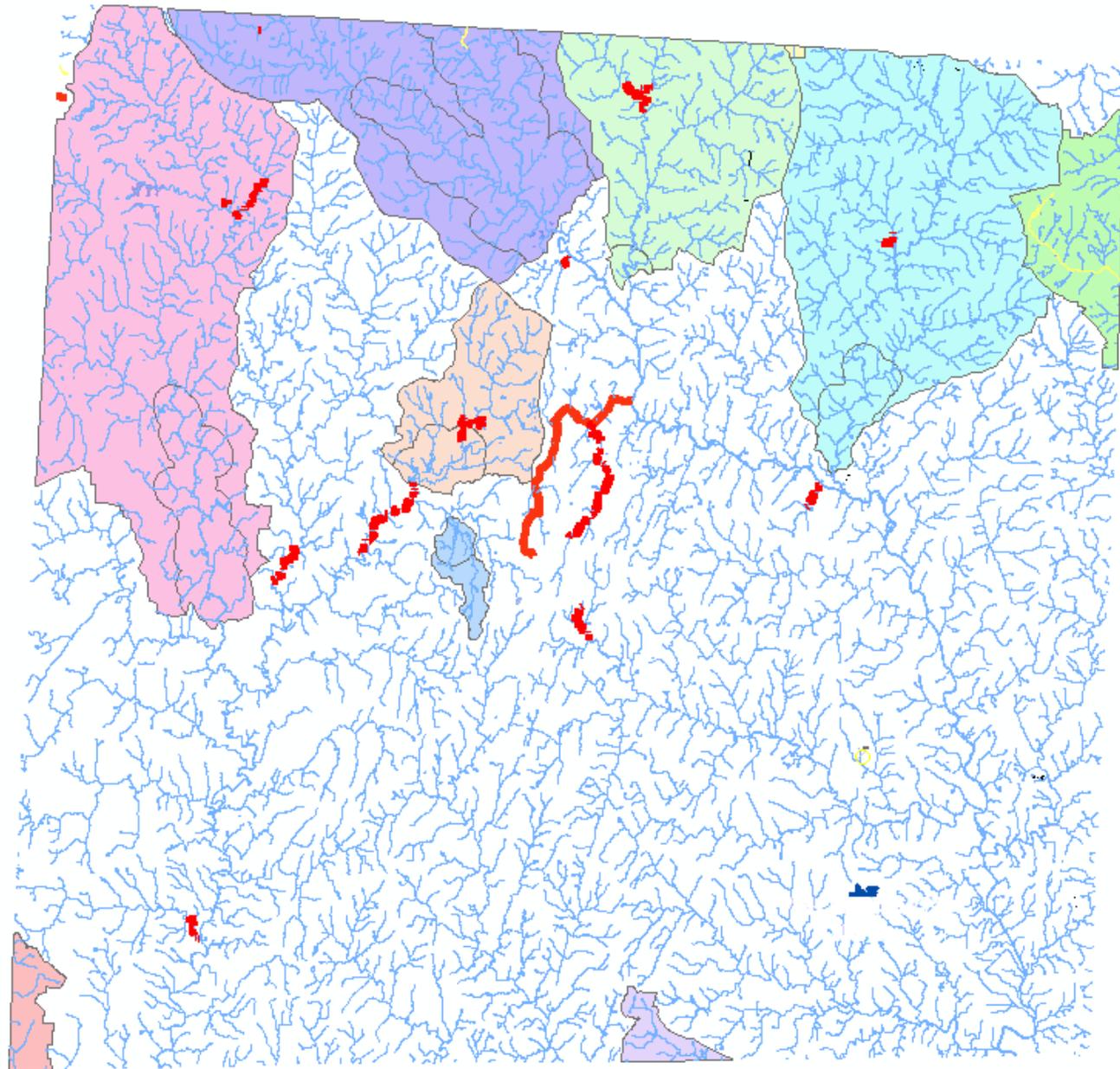
Notes:

# Randolph SWCD Request as of 3/28/2022

Segment Name	Segment Length	Cost Estimate
Polecat Creek	1000	\$ 300,000.00
Upper Back Creek	8800	\$ 264,000.00
Laniers Creek	4325	\$ 129,750.00
Lower Back Creek	15820	\$ 474,600.00
Ut Vestal Creek (Dixieland Acres)	7250	\$ 217,500.00
Penwood Branch (Asheboro)	23200	\$ 696,000.00
Ut Deep River (Franklinville)	4535	\$ 136,050.00
Ut Muddy Creek (Archdale)	1295	\$ 38,850.00
Ut Sandy Creek	2858	\$ 85,740.00
Ut Uwharrie River (Koonce)	12170	\$ 365,100.00
Ut Randolph St (Randleman)	2150	\$ 64,500.00
Caraway Creek	7890	\$ 236,700.00

91293 lin ft	\$ 3,008,790.00
17.29034091 miles	

# Randolph County Watersheds



Questions?

Kaitlyn Johnson

Technician

Randolph Soil and Water Conservation District

[kaitlyn.johnson@randolphcountync.gov](mailto:kaitlyn.johnson@randolphcountync.gov)

Office- 336-318-6490





**Tracie Murphy**  
Director

P.O. Box 3239  
Asheboro, NC 27204

**Susan A. Stevenson**  
Board Chair

Main Phone Line:  
(336) 683-8000

To: Randolph County Board of Commissioners

From: Tracie Murphy, Director of Social Services

Date: April 1, 2022

Re: Child Abuse Prevention Month

April is Child Abuse Prevention month. Wearing blue is a statewide campaign to show support for preventing child abuse and neglect and you can show your support and raise awareness by wearing blue on Monday April 4, 2022. The color blue is a symbol, representing the promise of a happy, healthy and safe childhood for each and every child.

In our community, we are seeing record numbers of reports of child maltreatment, including child abuse, neglect and dependency. Parents suffering from substance abuse have left substance affected infants at the hospital or dropped youth off at our DSS office. Behavioral health challenges and low socio-economic status further exacerbate the challenges of some families.

Child abuse prevention month is an opportunity to redefine how our policies, systems and communities work together to propel children into becoming healthy thriving members of their communities and reaching their full potential. In Randolph County, we stand together along with our community partners, in playing a role in building the safe, stable, nurturing homes and environments needed for the healthy development of our future generation of parents, leaders and community members.



# RANDOLPH COUNTY

## BOARD OF COMMISSIONERS

Darrell Frye, Chairman  
David Allen, Vice Chairman  
Kenny Kidd  
Maxton McDowell  
Hope Haywood

Randolph County Office Building ■ 725 McDowell Road  
Asheboro, North Carolina 27205 ■ Telephone 336-318-6300

Hal Johnson, County Manager  
Ben Morgan, County Attorney  
Dana Crisco, Clerk to the Board

# Proclamation

## PROCLAMATION RECOGNIZING CHILD ABUSE PREVENTION MONTH

**WHEREAS**, in fiscal year 2020/2021, 1,641 reports were made to Randolph County DSS child protective services; and

**WHEREAS**, child abuse and neglect is a serious problem affecting every segment of our community, and finding solutions requires input and action from everyone; and

**WHEREAS**, our children are our most valuable resources and will shape the future of Randolph County and

**WHEREAS**, child abuse can have long-term psychological, emotional, and physical effects that have lasting consequences for victims of abuse; and

**WHEREAS**, protective factors are conditions that reduce or eliminate risk and promote the social, emotional, and developmental well-being of children; and

**WHEREAS**, effective child abuse prevention activities succeed because of the partnerships created between child welfare professionals, education, health, community- and faith-based organizations, businesses, law enforcement agencies, and families; and

**WHEREAS**, communities must make every effort to promote programs and activities that create strong and thriving children and families; and

**WHEREAS**, we acknowledge that we must work together as a community to increase awareness about child abuse and contribute to promote the social and emotional well-being of children and families in a safe, stable, and nurturing environment; and

**WHEREAS**, prevention remains the best defense for our children and families.

**NOW, THEREFORE, BE IT PROCLAIMED** that the Randolph County Board of Commissioners recognizes April 2022 as NATIONAL CHILD ABUSE PREVENTION MONTH in Randolph County and urges all citizens to recognize this month by dedicating themselves to the task of improving the quality of life for all children and families.

This the 4<sup>th</sup> day of April 2022.

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Darrell Frye, Chairman  
Randolph County Board of Commissioners



# Memo

To: Randolph County Board of Commissioners

From: Will Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Establish Hospital Psychiatric Renovation Capital Project Fund

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In its recent budget, the State set aside \$4,000,000 for Randolph Health to renovate space in its facility, in order to provide 32-35 psychiatric beds. The grant will flow through Randolph County. A separate capital project is needed to account for the proceeds and related renovation costs.

Total project costs are expected to be around \$8,000,000, with American Healthcare Systems, LLC (AHS) funding the remainder. AHS will fund the continuing operations of the new service.

As Board action, please a) accept the \$4,000,000 state grant for the hospital psychiatric renovation, b) authorize the Chairman to sign the scope of work and related grant contract documentation, and c) approve the following ordinance to establish the Hospital Psychiatric Renovation Capital Project Fund.



## RANDOLPH COUNTY HOSPITAL PSYCHIATRIC RENOVATION CAPITAL PROJECT ORDINANCE

BE IT ORDAINED by the Board of the Randolph County Commissioners that, pursuant to section 13.2 of Chapter 159 of the General Statutes of North Carolina, the following grant project ordinance is hereby adopted:

Section 1. This ordinance is to establish a budget for the special State Capital Infrastructure Fund distribution, designated for the creation of psychiatric services at Randolph Health. The funds will be used for capital costs related to the renovation of space for 32-35 psychiatric beds.

Section 2. The following amounts are anticipated to be available to complete this project:

State Capital Infrastructure Fund Grant	\$ 4,000,000
Investment Earnings	<u>1,000</u>
	<u>\$ 4,001,000</u>

Section 3. The following amounts are appropriated for expenditures for the grant project:

Construction	\$ 4,000,000
Contingency	<u>1,000</u>
	<u>\$ 4,001,000</u>

Section 4. The officers of Randolph County are hereby authorized to proceed with approved project costs in accordance with all General Statutes of North Carolina and within terms of the contracts approved by the Randolph County Board of Commissioners.

Section 5. The Finance Officer is hereby directed to maintain within the Capital Project Fund sufficient specific detailed accounting records to satisfy the requirements of General Statutes of North Carolina and of the grantor agency and the grant agreements.

Section 6. Funds may be disbursed from the Capital Project Fund for the purpose of making payments as due.

Section 7. This Capital Project Ordinance shall be entered in the minutes of the Board of the Randolph County Commissioners and after adoption copies of this Ordinance shall be filed with the finance officer, the budget officer, and the clerk to the board.

Section 8. This Capital Project Ordinance is adopted on April 4, 2022 and expires two years following receipt of the final settlement distribution.

Upon motion of \_\_\_\_\_, seconded by \_\_\_\_\_, the foregoing ordinance was passed by the following vote:

Ayes: 5

Noes: 0

I, Dana S. Crisco, Clerk to the Board of the Randolph County Commissioners, do hereby certify that the foregoing ordinance was duly adopted by the governing body of Randolph County at a regular meeting thereof, a quorum being present.

This the 4th day of April, 2022.

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Clerk to the Board

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: Will Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Budget Amendment –Funding for Farm, Food and Family Education Center

Randolph County has received \$16,400,000 from the State for the Farm, Food and Family Education Center. The total project cost is currently expected to be over \$25,000,000. Using available County capital reserves, the Board of County Commissioners may wish to contribute additional monies to move us closer to the amount needed for construction.

If the Board wishes to partially finance this project with reserve funds, please approve the following budget amendments to the General Fund and Agricultural Center Capital Project Fund:

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### 2021-2022 Budget Ordinance

Budget amendment # \_\_\_\_\_

#### General Fund

Revenues	Increase	Decrease
Appropriated Fund Balance	\$5,000,000	
Appropriations	Increase	Decrease
Transfer to Agricultural Center Capital Project	\$5,000,000	

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### Agricultural Center Capital Project Ordinance

Amendment # 3

Revenues	Increase	Decrease
Transfer from General Fund	\$5,000,000	
Appropriations	Increase	Decrease
Professional fees	\$2,000,000	
Construction	\$3,000,000	

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: William Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Adoption of JDRC Renovation Capital Project Ordinance

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Child Support Services will be moving to Northgate in the coming months. Randolph County intends to renovate this vacant office space, to respond to growth in programs offered by the Juvenile Day Reporting Center. This renovation includes increasing client training capacity and modernization of infrastructure.

If the Board of Commissioners adopt a capital project ordinance, we can move forward with a budget of \$300,000.

If the Board wishes to finance this project with capital reserve funds, please approve the following budget amendments to the General Fund adopt the attached capital project ordinance to account for costs related to this project:

---

### 2021-2022 Budget Ordinance

Budget amendment # \_\_\_\_\_

#### General Fund

Revenues	Increase	Decrease
Appropriated Fund Balance	\$300,000	
Appropriations	Increase	Decrease
Transfer to JDRC Renovation Capital Project	\$300,000	



## RANDOLPH COUNTY JDRC RENOVATION CAPITAL PROJECT ORDINANCE

BE IT ORDAINED by the Board of the Randolph County Commissioners that, pursuant to section 13.2 of Chapter 159 of the General Statutes of North Carolina, the following capital project ordinance is hereby adopted:

Section 1. The Board of Commissioners establish this capital project to account for resources and costs related to renovation of the Randolph County Juvenile Day Reporting Center building.

Section 2. The officers of Randolph County are hereby authorized to proceed with the capital project in accordance with all General Statutes of North Carolina and within terms of the contracts approved by the Randolph County Board of Commissioners.

Section 3. The following amounts are appropriated for expenditures for the capital project:

Construction	\$ <u>300,000</u>
TOTAL:	\$ <u><u>300,000</u></u>

Section 4. The following amounts are anticipated to be available to complete this capital project:

Transfer from General Fund	\$ <u>300,000</u>
TOTAL:	\$ <u><u>300,000</u></u>

Section 5. The Finance Officer is hereby directed to maintain within the Capital Project Fund sufficient specific detailed accounting records to satisfy the requirements of General Statutes of North Carolina.

Section 6. Funds may be advanced from the General Fund for the purpose of making payments as due. Reimbursement should be made in an orderly and timely manner. Any advances between fiscal years must be approved by the Board of Commissioners.

Section 7. This Capital Project Ordinance shall be entered in the minutes of the Board of the Randolph County Commissioners and after adoption copies of this Ordinance shall be filed with the finance officer, the budget officer, and the clerk to the board.

Section 8. This Capital Project Ordinance is adopted on April 4, 2022 and shall

continue in effect until the project is completed.

Upon motion of \_\_\_\_\_, seconded by \_\_\_\_\_, the foregoing ordinance was passed by the following vote:

Ayes: 5

Noes: 0

I, Dana S. Crisco, Clerk to the Board of the Randolph County Commissioners, do hereby certify that the foregoing ordinance was duly adopted by the governing body of Randolph County at a regular meeting thereof, a quorum being present.

This the 4th day of April, 2022.

---

Clerk to the Board

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: Will Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Budget Amendment –Northgate Capital Project Amendment #6

A multi-year capital project fund, separate from the General Fund, has already been established to account for costs related to the renovation of Northgate Commons. When the Rent-A-Center moves out, the County would like to continue to renovate remaining vacant space to meet the needs of the Social Services Department. This conversion will conclude the major upgrades to this facility. PIP Printing will be the only remaining retail store there.

If the Board wishes to finance this project with capital reserve funds, please approve the following budget amendments to the General Fund and Northgate Capital Project Fund:

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### 2021-2022 Budget Ordinance

Budget amendment # \_\_\_\_\_

#### General Fund

Revenues	Increase	Decrease
Appropriated Fund Balance	\$1,500,000	
Appropriations	Increase	Decrease
Transfer to Northgate Capital Project	\$1,500,000	

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### Northgate Capital Project Ordinance

Amendment # 6

Revenues	Increase	Decrease
Transfer from General Fund	\$1,500,000	
Appropriations	Increase	Decrease
Construction	\$1,500,000	

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: William Massie, Finance Officer

Date: 4/1/2022

Re: Budget Amendment - Historic Courthouse Capital Project Amendment #2

A multi-year capital project fund, separate from the General Fund, has already been established to account for the design costs related to the renovation of the Historic County Courthouse. However, no construction costs were included in the original project ordinance.

If the Board wishes to finance this project with capital reserve funds, please approve the following budget amendments to the General Fund and Historic Courthouse Capital Project Fund. Additional funding may be necessary after the project is bid later this year.

Please approve the following amendments to the General Fund and Historic Courthouse Capital Project ordinance.

---

### 2021-2022 Budget Ordinance

Budget amendment # \_\_\_\_\_

#### General Fund

Revenues	Increase	Decrease
Appropriated Fund Balance	\$3,000,000	
Appropriations	Increase	Decrease
Transfer to Historic Courthouse Capital Project	\$3,000,000	

#### Historic Courthouse Capital Project Fund Amendment #2

Revenues	Increase	Decrease
Transfer from General Fund	\$ 3,000,000	
Appropriations	Increase	Decrease
Construction	\$3,000,000	





**RANDOLPH COUNTY PUBLIC WORKS**  
725 McDowell Road  
Asheboro, North Carolina 27205  
Telephone (336) 318-6605 \* Fax (336) 636-7573

# Memo

To: Randolph County Board of Commissioners  
From: Paxton Arthurs, County Engineer  
Date: April 4, 2022  
Re: JDRC Renovation

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On February 28<sup>th</sup>, the County issued a Request For Bids for the renovation of space for Juvenile Day Reporting Center. This renovation is to take place at the current Child Support location and is expected to begin once Child Support Services moves to their new home at Northgate Commons in May. The deadline for receiving bids was March 29<sup>th</sup>. The results of the bids were not known at the writing of this memo; but I will be at your April Board meeting to present the outcome of the bidding and will be glad to answer any questions at that time.

Thank you.

# Randolph County Legal

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725 McDowell Road  
Asheboro, North Carolina 27205  
www.randolphcountync.gov



To: Randolph County Commissioners

From: Aimee Scotton, Associate County Attorney

Date: April 4, 2022

Re: Report and Consideration of Resolution Approving the Issuance of Tax-Exempt Bonds—  
Uwharrie Charter

Uwharrie Charter Academy intends to construct an educational facility approximately 80,000 square feet in size (with 80 classrooms), a trades education center approximately 24,518 square feet in size, and a central administrative office approximately 5,034 square feet in size. They also intend to refinance a recent loan. In order to do this, they are pursuing the use of tax-exempt financing through the issuance of Public Finance Authority Education Revenue Bonds in a maximum stated principal amount of \$48,500,000. One of the IRS requirements regarding the issuance of these bonds is that a TEFRA (Tax Equity and Fiscal Responsibility Act) Hearing be held for interested people to express their views, either orally or in writing, on the issuance of the bonds and the nature of the improvements and projects for which the bond funds will be allocated. This hearing is held by a hearing officer authorized by the local government (where the improvement, in this case, the expanded development) will be located. The hearing will be held on the afternoon of April 4, 2022 at the Randolph County Office Building with me serving as the hearing officer.

At your meeting on the evening of April 4, 2022, I will relay the comments, if any, received at the hearing and ask that you consider the attached resolution. The resolution indicates your approval, as the local government board where the improvements will be located, of the issuance of the bonds and the financing of the project by Uwharrie Charter in this manner. It is important to note that, in granting this approval, you are not making any representation to the purchasers of the bonds as to the creditworthiness of Uwharrie, nor to the economic feasibility of the project itself. Furthermore, you are not endorsing the project nor are you obligating the County in any manner whatsoever. This is simply something that is required by the IRS in order for Uwharrie to proceed with tax-exempt financing. The resolution is attached, and if you have any questions, I will do my best to answer them.



# RANDOLPH COUNTY

## BOARD OF COMMISSIONERS

Darrell Frye, Chairman  
David Allen, Vice Chairman  
Kenny Kidd  
Maxton McDowell  
Hope Haywood

Randolph County Office Building ■ 725 McDowell Road  
Asheboro, North Carolina 27205 ■ Telephone 336-318-6300

Hal Johnson, County Manager  
Ben Morgan, County Attorney  
Dana Crisco, Clerk to the Board

### RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF RANDOLPH COUNTY, NORTH CAROLINA APPROVING THE ISSUANCE OF BONDS BY THE PUBLIC FINANCE AUTHORITY AND A PLAN OF FINANCE FOR UWHARRIE CHARTER ACADEMY

**WHEREAS**, a Public Hearing was duly held on April 4, 2022, at 4:00 pm ET in the Randolph County Office Building, Meeting Room A (first floor), 725 McDowell Road, Asheboro, North Carolina 27205, pursuant to proper notices given in accordance with law as to the time and place of the Public Hearing concerning a proposed issuance by the Public Finance Authority, a commission created pursuant to Sections 66.0301, 66.0303 and 66.0304 of the Wisconsin Statutes, as amended (the “**Authority**”), of its Education Revenue Bonds (Uwharrie Charter Academy Project) Series 2022 (the “**Bonds**”) in a maximum stated principal amount of \$48,500,000 in one or more series or issuances as a part of a plan of finance; and

**WHEREAS**, the proceeds of the sale of the Bonds, when and if issued by the Authority, will be loaned to Uwharrie Green School, Inc. (the “**Borrower**”), a North Carolina nonprofit corporation and an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended (the “**Code**”), for the following purposes: (a) financing and/or refinancing (including through reimbursement) the costs of acquiring, constructing, improving and/or equipping (i) an approximately 80,000 square foot educational facility with 39 classrooms, (ii) an approximately 24,518 square foot trades education center, and (iii) an approximately 5,034 square foot central administration office (collectively, the “**Expansion Facility**”) to be located at 5154 US Highway 220 Business South, Asheboro, North Carolina 27205, which is the campus location currently used by the Borrower for serving grades 5-8 (the “**Middle School Facilities**”), (b) refinancing a loan made to the Borrower by the United States of America, acting through the United States Department of Agriculture Rural Housing Service (formerly the Farmers Home Administration), the proceeds of which were used to finance the costs of acquiring, constructing, improving and/or equipping certain educational facilities of the Borrower located at 5326 US Highway 220 Business South, Asheboro, North Carolina 27205 currently used by the Borrower for serving grades 9-12 (the “**High School Facilities**”) (the Expansion Facility, the Middle School Facilities and the High School Facilities are collectively referred to as the “**Facilities**”), (c) funding any required reserve funds for the Bonds, (d) funding interest on the Bonds, and (e) paying all or a portion of the costs of issuance of the Bonds (collectively, the “**Project**”). The Facilities are located in Randolph County, North Carolina (the “**County**”). The Borrower will be the owner and principal user of the Facilities and will use and operate the Facilities as a public charter school. The maximum principal amount of Bonds allocable to the financing of the Middle School Facilities is \$38,800,000 and the maximum principal amount of Bonds allocable to the refinancing of the High School Facilities is \$9,700,000; and

**WHEREAS**, all or a majority of the Bonds are expected to be issued as tax-exempt qualified 501(c)(3) bonds, and the Bonds will not constitute an indebtedness or general obligation of the State of North Carolina, or of any county, municipal corporation, or political subdivision of the State of North Carolina, including the County. The proposed Bonds will not be paid from taxes but will be payable by the Authority solely from amounts paid by the Borrower; and

**WHEREAS**, Section 147(f) of the Code provides, in effect, that in order for the interest on the proposed Bonds to be excluded from the holders' gross incomes for federal income tax purposes, the "public approval" requirements of said section must be complied with; and

**WHEREAS**, the Notice of Public Hearing was published for the hearing on March 25, 2022 on the County's primary public website, as evidenced by the Certificate of Publication attached hereto as Exhibit A; and

**WHEREAS**, pursuant to Section 66.0304(11)(a) of the Wisconsin Statutes, prior to their issuance, bonds issued by the Public Finance Authority must be approved by the governing body or highest ranking executive or administrator of the political jurisdiction within whose boundaries the project is to be located; and

**WHEREAS**, the Borrower has requested that the County approve the financing of the Project and the issuance of the Bonds in order to satisfy the requirements of Section 4 of the Amended and Restated Joint Exercise of Powers Agreement Relating to the Public Finance Authority, dated as of September 28, 2010 (the "**Joint Exercise Agreement**"), and Section 66.0304(11)(a) of the Wisconsin Statutes; and

**WHEREAS**, the Public Hearing was conducted by a duly appointed hearing officer, Aimee C. Scotton, on behalf of the County and no oral or written objections were raised at the Public Hearing with respect to the proposed issuance of the Bonds or the plan of financing for the Project; and

**WHEREAS**, the location of the Facilities is entirely within the County, and the Board of County Commissioners (the "**Board**") constitutes the elected legislative body of the County and is a proper body for granting the necessary public approval.

**NOW, THEREFORE, BE IT RESOLVED** by the Board of the County as follows:

Section 1. The issuance of the Bonds by the Authority for the benefit of the Borrower in a maximum stated principal amount of \$48,500,000 for the above-described purposes, the nature and location of the Facilities, and the plan of financing for the Project, described above, are hereby approved. It is the purpose and intent of the Board that this resolution constitutes approval of the issuance of the Bonds and the financing of the Project by the applicable elected representative or governing body of the political jurisdiction for the Project in accordance with Section 147(f) of the Code and Section 66.0304(11)(a) of the Wisconsin Statutes and Section 4 of the Joint Exercise Agreement.

Section 2. Such approval by the Board does not constitute any representation by the County to the prospective purchasers of the Bonds as to the creditworthiness of the Borrower, the economic feasibility of the Project or constitute an endorsement by the County thereof nor does it

create, either expressly or by implication, any obligation on the part of the County for the payment of the Bonds or debt service thereon, such Bonds and debt service being payable solely from the sources described above.

Section 3. The appointment of the hearing officer, Aimee C. Scotton, and her conduct of the Public Hearing on behalf of the County is approved and ratified.

Section 4. This Resolution shall take effect immediately upon its adoption.

**ADOPTED** this April 4, 2022.

By: \_\_\_\_\_

Name: Darrell Frye

Title: Chairman

ATTEST:

By: \_\_\_\_\_

Name: Dana Crisco

Title: Clerk to the Board

[SEAL]

# Randolph County Administration



## Memo

To: Randolph County Board of Commissioners

From: Will Massie, Assistant County Manager / Finance Officer

Date: 4/1/2022

Re: Budget Amendment – Emergency Services Managed Care

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The State of NC has transitioned to a managed care model this year. This results in the County receiving the cost based rates that are billed through the Medicaid system, with an invoice for us to pay provider specific minimum fees for outside contractors. These contractors usually provide non-emergency transport. This model will not provide any additional net cost or revenue to the County.

Please approve the following budget amendment to the General Fund:

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### 2021-2022 Budget Ordinance

Budget amendment # \_\_\_\_\_

### General Fund

<b>Revenues</b>	<b>Increase</b>	<b>Decrease</b>
Sales and Services	\$20,000	
<b>Appropriations</b>	<b>Increase</b>	<b>Decrease</b>
Emergency Services	\$20,000	